# FILED AUG 08 2012 Clerk of the Courts

### IN THE SUPREME COURT OF TENNESSEE AT NASHVILLE

## IN RE: THE ADOPTION OF AMENDED TENNESSEE SUPREME COURT RULE 9

No. M2012-01648-SC-RL2-RL - Filed: August 8, 2012

#### **ORDER**

Tenn. Sup. Ct. R. 9 sets out the rules governing disciplinary enforcement with respect to attorneys. The Court has determined that this rule requires substantial restructuring and revision. Accordingly, a revised version of Tenn. Sup. Ct. R. 9 is contained in an appendix attached to this order. Also contained in the appendix are reconciliation charts correlating the current numbering of the sections in Tenn. Sup. Ct. R. 9 with the numbering of the sections in the proposed revisions to Tenn. Sup. Ct. R. 9.

Adopting the proposed amendments to Tenn. Sup. Ct. R. 9 will result in a comprehensive revision of the current rules governing disciplinary enforcement with respect to attorneys. In light of the important public policy issues raised by the proposed revisions, the Court hereby solicits written comments regarding the proposed revisions from judges, lawyers, bar associations, members of the public, and any other interested parties. The deadline for submitting written comments is Friday, February 8, 2013. Written comments should be addressed to:

Mike Catalano, Clerk Tennessee Appellate Courts 100 Supreme Court Building 401 7th Avenue North Nashville, TN 37219-1407

and should reference the docket number set out above.

The Clerk shall provide a copy of this Order, including the appendix, to LexisNexis and to Thomson Reuters. In addition, this Order, including the appendix, shall be posted on the Tennessee Supreme Court's website.

IT IS SO ORDERED.

#### **APPENDIX**

The appendix is comprised of the following documents, which are attached:

- 1. Proposed Revisions To Rule 9, Disciplinary Enforcement;
- 2. Chart A: Reconciliation Of Rule 9 (New to Former);
- 3. Chart B: Reconciliation Of Rule 9 (Former to New).

#### [Proposed Revisions To] Rule 9. Disciplinary Enforcement.

#### Section 1. Preamble

The license to practice law in this State is a continuing proclamation by the Supreme Court of the State of Tennessee (hereinafter the "Court") that the holder is fit to be entrusted with professional and judicial matters, and to aid in the administration of justice as an attorney and as an officer of the Court. It is the duty of every recipient of that privilege to act at all times, both professionally and personally, in conformity with the standards imposed upon members of the bar as conditions for the privilege to practice law.

#### **Section 2. Definitions**

- **Board**: The Board of Professional Responsibility of the Supreme Court of Tennessee.
- Complainant: A person who alleges misconduct by an attorney, including Disciplinary Counsel and attorney members of the Board and members of the district committees.

**Court**: The Supreme Court of Tennessee.

**Disciplinary Counsel:** The Chief Disciplinary Counsel selected by the Court and staff Disciplinary Counsel employed by the Chief Disciplinary Counsel, with the approval of the Board, pursuant to the provisions of this Rule.

**District committees:** Committees of attorneys appointed by the Court pursuant to provisions of this Rule.

**Hearing panels:** Panels of three district committee members selected by the Board to hear matters pursuant to provisions of this Rule.

**Practice monitor**: An attorney licensed to practice law in the State of Tennessee designated by the Board to supervise an attorney as a condition of public discipline, probation or reinstatement pursuant to the provisions of this Rule.

Protocol memorandum: A memorandum prepared by the Board and provided to the Court pursuant to the provisions of this Rule which addresses the following:1) The basis for the Petition for Discipline; 2) The proposed disposition; 3) The

procedural history; 4) The prior history of discipline; and, 5) The reasons for the proposed discipline, including: a) application of the ABA Standards for Imposing Lawyer Sanctions; b) comparative Tennessee discipline in similar cases; and, c) aggravating and mitigating circumstances of the kind and character set forth in the ABA Standards for Imposing Lawyer Sanctions.

**RPC:** The Rules of Professional Conduct as adopted by Rule 8 of the Rules of the Tennessee Supreme Court.

Rule: Rule 9 of the Rules of the Tennessee Supreme Court.

**Section:** A section of Rule 9 of the Rules of the Tennessee Supreme Court.

**Serious crime:** The term "serious crime" as used in Section 22 of this Rule shall include any felony under the laws of Tennessee and any other crime a necessary element of which, as determined by the statutory or common law definition of such crime, involves improper conduct as an attorney, interference with the administration of justice, false swearing, misrepresentation, fraud, willful failure to file income tax

returns, deceit, bribery, extortion, misappropriation, theft, or an attempt or a conspiracy or solicitation of another to commit a "serious crime."

**Serve or service:** The method of serving pleadings or other papers as specified in Section 18 of this Rule or otherwise in the provisions of this Rule.

#### Section 3. Disciplinary Districts

Disciplinary jurisdiction in this State shall be divided into the following districts:

District I -- the counties of Johnson, Carter, Cocke, Greene, Hancock, Grainger,

Jefferson, Sullivan, Washington, Unicoi, Hawkins, Claiborne, Hamblen and Sevier.

District II -- the counties of Campbell, Anderson, Roane, Blount, Morgan,

Union, Knox, Loudon and Scott.

District III -- the counties of Polk, Hamilton, Sequatchie, Bledsoe, Meigs, Monroe, Bradley, Marion, Grundy, Rhea and McMinn.

District IV -- the counties of White, Van Buren, Pickett, Putnam, Overton, Clay, Franklin, Moore, Bedford, Rutherford, Wilson, Trousdale, Warren, Fentress,

59	Cumberland, Smith, Jackson, Coffee, Lincoln, Marshall, Cannon, DeKalb and
60	Macon.
61	District V the county of Davidson.
62	District VI the counties of Giles, Wayne, Lewis, Maury, Humphreys
63	Cheatham, Montgomery, Robertson, Lawrence, Perry, Hickman, Dickson, Houston
64	Stewart, Sumner and Williamson.
65	District VII the counties of Henry, Carroll, Henderson, Hardeman, Hardin
66	Benton, Decatur, Chester, Fayette, McNairy and Madison.
67	District VIII the counties of Weakley, Lake, Gibson, Haywood, Tipton
68	Obion, Dyer, Crockett and Lauderdale.
60	District IX the county of Shelby

# Section 4. The Board of Professional Responsibility of the Supreme Court of Tennessee

**4.1**. The Court shall appoint a twelve member Board to be known as "The Board of Professional Responsibility of the Supreme Court of Tennessee" (hereinafter the "Board") which shall consist of:

(a) Three resident attorneys admitted to practice in this state and one public (non-attorney) member appointed for an initial term of three years; and

- (b) Three resident attorneys admitted to practice in this state and one public member appointed for an initial term of two years; and
- (c) Three resident attorneys admitted to practice in this state and one public member appointed for an initial term of one year.

Subsequent terms of all members shall be for three years. A member may serve a maximum of any remaining portion of a three-year term created by a vacancy filled by such member, plus two consecutive three-year terms. A member who has served the maximum term shall be eligible for re-appointment after the expiration of three years. Vacancies shall be filled by the Court. There shall be one attorney member from each disciplinary district. There shall be one public member from each of the three grand divisions of the state.

- **4.2.** The Court shall designate one member as Chair of the Board and another member as Vice-Chair.
- **4.3.** The Board shall act only with the concurrence of seven or more members. Seven members shall constitute a quorum. If time restraints are such that a regular

or special meeting of the Board is impractical, Disciplinary Counsel shall circulate to the members of the Board in writing the reasons for the recommendation supported by a factual report. Board members may communicate their vote for or against the recommendation by telephone, facsimile, regular mail, or electronic means. Any member of the Board may request that Disciplinary Counsel convene a telephone conference of the Board, whereupon such conference must be convened with at least a quorum so conferring. An affirmative vote of seven members of the Board shall be necessary to authorize an action. Decisions of the Board whether or not to appeal from the judgment of a hearing panel or of a trial judge, as provided in Section 33.1, shall be made in accord with the foregoing procedure. If an appeal has been authorized by the foregoing procedure, any member of the Board may demand that the question of whether or not the appeal should be dismissed be placed upon the agenda for consideration at any regular meeting of the Board or special meeting convened for other business.

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**4.4.** Members shall receive no compensation for their services but may be reimbursed for their travel and other expenses incidental to the performance of their duties in accordance with the schedule for judicial reimbursement promulgated by the Administrative Office of the Courts.

**4.5.** The Board shall exercise the powers and perform the duties conferred and imposed upon it by this Rule, including the power and duty:

- (a) To consider and investigate any alleged ground for discipline or alleged incapacity of any attorney called to its attention, or upon its own motion, and to take such action with respect thereto as shall be appropriate to effectuate the purposes of this Rule. The Board is authorized to investigate information from a source other than a signed written complaint if the Board deems the information sufficiently credible or verifiable through objective means.
- (b) To adopt written internal operating procedures to ensure the efficient and timely resolution of complaints, investigations, and formal proceedings, which operating procedures shall be approved by the Court, and to monitor Disciplinary Counsel's and the hearing panels' continuing compliance with those operating procedures. The Board shall quarterly file a report with the Court demonstrating substantial compliance with the operating procedures.
- (c) To assign members of the district committees appointed within each disciplinary district to conduct disciplinary hearings and to review and approve or modify recommendations by Disciplinary Counsel for dismissals or private informal admonitions.

(d) To review, upon application by Disciplinary Counsel, a determination by the reviewing member of a district committee that a matter should be concluded by dismissal or by private informal admonition without the institution of formal charges.

- (e) To privately reprimand, publicly censure or authorize the filing of formal charges against attorneys for misconduct.
- (f) The Board may delegate to a committee or panel of its members any administrative duty conferred or imposed by this Rule.
- **4.6.** Board members shall not take part in any matter in which a judge, similarly situated, would have to recuse himself or herself in accordance with Tenn. Sup. Ct. R. 10.

#### **Section 5. Ethics Opinions**

**5.1**. The Board shall be responsible for issuing ethics opinions from time to time. The Board may, in its discretion, accomplish this by dividing itself into three geographic ethics committees.

**5.2**. In performing its responsibility under Section 5.1, the Board shall act under rules which the Board may from time to time promulgate.

- **5.3**. In performing its responsibility under Section 5.1, the members of the Board shall receive no compensation for their services but may be reimbursed for their travel and other expenses incidental to the performance of their duties in accordance with the schedule for judicial reimbursement promulgated by the Administrative Office of the Courts.
- **5.4**. In performing its responsibilities under Section 5.1, the Board shall exercise the powers and perform the ordinary and necessary duties usually carried out by ethics advisory bodies. The Board shall:
- (a) By the concurrence of a majority of its members, or of the members of any committees established by the Board pursuant to Section 5.1, issue and distribute Formal Ethics Opinions on proper professional conduct, either on the Board's own initiative or when requested to do so by a member of the bar or by an officer or a committee or any other state or local bar association, except that an opinion may not be issued in a matter that is pending before a court or in a pending disciplinary proceeding;

(b) Periodically distribute its issued Formal Ethics Opinions to the legal profession in summary or complete form;

- (c) On request, advise or otherwise help any state or local bar associations in their activities relating to the interpretation of the Rules of Professional Conduct;
- (d) Recommend appropriate amendments to or clarification of the Rules of Professional Conduct, if it considers them advisable;
- (e) Adopt such rules as it considers appropriate relating to the procedures to be used in considering inquiries and expressing opinions, including procedures for classifying opinions or declining requests for opinions.
- **5.5**. (a) A Formal Ethics Opinion issued and distributed by the Board shall bind the Board and the person requesting the opinion and shall constitute a body of principles and objectives upon which members of the bar may rely for guidance in many specific situations.
- (b) Requests for Formal Ethics Opinions shall be addressed to the Board in writing, shall state the factual situation in detail, shall be accompanied by a short brief or memorandum citing the Rules of Court or Professional Conduct involved and any other pertinent authorities, and shall contain a certificate with the opinion that the matters are not pending in any court or disciplinary proceeding.

(c) An advisory ethics opinion may be issued by Disciplinary Counsel orally when there is readily available precedent. The advisory opinion shall not be binding on the Board or the Court and shall offer no security to the person requesting it.

#### **Section 6. District Committees**

- **6.1**. The Court shall appoint one district committee within each disciplinary district. Each district committee shall consist of not less than five members of the bar of this state who maintain an office for the practice of law within that district or, if not actively engaged in the practice of law, reside within that district. Members of district committees may be recommended by the Board, or by the president or board of directors of the local bar associations in each district.
- **6.2**. Terms of members of each district committee shall be for three years, and such terms shall be staggered so that one third of the members rotate off the committee each year; provided that shorter terms may be designated where necessary to observe the above rotation practice. A member may serve a maximum of two consecutive three-year terms. Members whose terms have expired shall continue to serve with respect to any formal hearing commenced prior to the expiration of their

terms until the conclusion of such hearing, regardless of whether their successors have been appointed. A member who has served the maximum term may be reappointed after the expiration of one year.

- **6.3**. A member of the district committee acting as the reviewing member shall approve or modify recommendations by Disciplinary Counsel for dismissals and private informal admonitions. In no event may a member of the district committee acting as the reviewing member impose a sanction greater than private informal admonition. Nor may a district committee member acting as the reviewing member offer diversion except as provided in Section 13.4.
- **6.4.** Formal hearings upon charges of misconduct shall be conducted by a hearing panel consisting of three district committee members designated by the Board pursuant to Section 15.2. The hearing panel shall submit its findings and judgment to the Board. Each hearing panel shall elect its own Chair. The hearing panel shall act only with the concurrence of a majority of its members.
- **6.5**. District committee members, whether acting as the reviewing committee member or as a hearing panel member, shall not take part in any matter in which a

judge, similarly situated, would have to recuse himself or herself in accordance with Tenn. Sup. Ct. R. 10.

#### **Section 7. Disciplinary Counsel**

- 7.1. The Court shall appoint an attorney admitted to practice in the State to serve as Chief Disciplinary Counsel, who shall serve at the pleasure of the Court. Following his or her appointment by the Court, the Chief Disciplinary Counsel shall report to the Board, which shall conduct annual performance evaluations of the Chief Disciplinary Counsel and report such evaluations to the Court. Neither the Chief Disciplinary Counsel nor full-time staff Disciplinary Counsel shall engage in the private practice of law; however, the Board and the Court may agree to a reasonable period of transition after appointment.
- **7.2**. Chief Disciplinary Counsel shall have the power and duty, with the approval of the Board:
- (a) To employ and supervise staff needed for the performance of counsel's duties.
  - (b) To perform any administrative tasks delegated by the Board.

(c) To perform any duty or task set forth in Section 7.3.

- **7.3**. Disciplinary Counsel shall have the power and duty:
- (a) To investigate all matters involving possible misconduct.
- (b) To dispose of all matters involving alleged misconduct by recommendation to the reviewing district committee member of either dismissal or private informal admonition; by recommendation to the Board of either private reprimand, public censure or the prosecution of formal charges before a hearing panel; or, by diversion in accordance with Section 13. Except in matters requiring dismissal because the complaint is frivolous and clearly unfounded on its face or falls outside the Board's jurisdiction, no disposition shall be recommended or undertaken by Disciplinary Counsel until the accused attorney shall have been afforded the opportunity to state a position with respect to the allegations against the attorney.
- (c) To present in a timely manner all disciplinary proceedings and proceedings to determine incapacity of attorneys before hearing panels, the Board, trial courts, and the Court.
- (d) To investigate and to present in a timely manner all proceedings with respect to petitions for reinstatement of suspended or disbarred attorneys or attorneys transferred to inactive status because of disability, or with respect to petitions for

voluntary surrenders of law licenses before hearing panels, the Board, trial courts, and the Court.

- (e) To file with the Court adequate proof of conviction of attorneys for crimes pursuant to Section 22.
- (f) To maintain permanent records of all matters processed and the disposition thereof.
- (g) To give advisory ethics opinions to members of the bar pursuant to Section 5.
- (h) To implement the written internal operating procedures adopted by the Board and approved by the Court pursuant to Section 4.5(b), and to file reports with the Board on a quarterly basis demonstrating Disciplinary Counsel's substantial compliance with the operating procedures.

#### **Section 8. Jurisdiction**

**8.1**. Any attorney admitted to practice law in this State, including any formerly admitted attorney with respect to acts committed prior to resignation, suspension, disbarment, or transfer to inactive status, or with respect to acts subsequent thereto which amount to the practice of law or constitute a violation of this Rule or of the

Rules of Professional Conduct, and any attorney specially admitted by a court of this State for a particular proceeding, is subject to the disciplinary jurisdiction of the Court, the Board, the district committees and hearing panels herein established, and the circuit and chancery courts of this State. Any attorney not admitted to practice law in this State or specially admitted to practice law in this State but who engages in the practice of law in this State shall be subject to the imposition of civil remedies and criminal prosecution pursuant to Tenn. Code Ann. § 23-3-103, and Disciplinary Counsel shall refer such attorney to the appropriate authority(ies) for investigation and pursuit of civil remedies and/or criminal prosecution.

**8.2**. Nothing herein contained shall be construed to deny to any court such powers as are necessary for that court to maintain control over proceedings conducted before it, such as the power of contempt, nor to prohibit any bar association from censuring, suspending or expelling its members from membership.

#### Section 9. Multijurisdictional Practice.

**9.1**. Any attorney practicing in this State under the authority of RPC 5.5(c) or (d) or otherwise subject to the Court's disciplinary jurisdiction under RPC 8.5 is

subject to the disciplinary jurisdiction prescribed in Section 8.1 of this Rule and the procedures for exercise of such jurisdiction prescribed in this Rule.

- **9.2**. The authorization for practice granted in RPC 5.5(c) or (d) may be terminated or suspended. The grounds and processes for such termination shall be those provided in this Rule for disbarment; and the grounds and processes for such suspension shall be those provided in this Rule for suspension.
- **9.3.** If an attorney is practicing in this State under authority of RPC 5.5(c), or if an attorney is practicing in this State under authority of RPC 5.5(d) and does not maintain an office in this State:
- (a) Hearing panel proceedings shall occur in the disciplinary district in which the conduct that forms the basis of the complaint against the attorney occurred;
- (b) Circuit or chancery court proceedings for appeal pursuant to Section 33 of this Rule shall occur as specified in Section 33.1(a) of this Rule; and,
- (c) Unappealed final trial court judgments disbarring or suspending the attorney for any period of time in excess of three months, or for a period of time of three months or less with conditions, shall be forwarded to the Nashville office of the Clerk of the Supreme Court as specified in Section 15.4(d) of this Rule.

**9.4**. The procedures and remedies for reciprocal discipline prescribed in Section 25 of this Rule shall apply to attorneys practicing in this State under authority of RPC 5.5(d)(1). Upon receipt of a certified copy of an order demonstrating that such an attorney has been disciplined in another jurisdiction, the Court shall employ the procedures prescribed in Sections 25.2 through 25.5.

**9.5**. The information filing, fee payment and other requirements and regulations prescribed in Section 10 of this Rule shall apply to attorneys practicing in this State under authority of RPC 5.5(d)(1).

#### **Section 10. Periodic Assessment of Attorneys**

**10.1**. Every attorney admitted to practice before the Court, except those exempt under Section 10.2, shall pay to the Board on or before the last day of the attorney's birth month an annual fee for each year beginning January 1, 2012.

All funds collected hereunder shall be deposited by the Board with the State Treasurer; all such funds, including earnings on investments and all interest and proceeds from said funds, if any, are deemed to be, and shall be designated as, funds belonging solely to the Board. Withdrawals from those funds shall be made by the

Board only for the purpose of defraying the costs of disciplinary administration and enforcement of those rules, and for such other related purposes as this Court may from time to time authorize or direct.

The annual registration fee for each attorney shall be \$140, payable on or before the last day of the attorney's birth month, and a like sum each year thereafter until otherwise ordered by the Court.

#### **10.2**. There shall be exempted from the application of this rule:

- (a) Attorneys who serve as a justice, judge, or magistrate judge of a court of the United States of America or who serve in any federal office in which the attorney is prohibited by federal law from engaging in the practice of law.
  - (b) Retired attorneys.

- (c) Attorneys on temporary duty with the armed forces.
- (d) Faculty members of Tennessee law schools who do not practice law.
- (e) Attorneys not engaged in the practice of law in Tennessee. The term "the practice of law" shall be defined as any service rendered involving legal knowledge or legal advice, whether of representation, counsel, or advocacy, in or out of court, rendered in respect to the rights, duties, regulations, liabilities, or business relations of one requiring the services. It shall encompass all public and private positions in

which the attorney may be called upon to examine the law or pass upon the legal effect of any act, document, or law.

- 10.3. To facilitate the collection of the annual fee provided for in Section 10.1, all persons required by this Rule to pay an annual fee shall, on or before the last day of their birth month, file with the Board at its central office a registration statement, on a form prescribed by the Court, setting forth the attorney's current residence, office, and email addresses, and such other information as the Court may from time to time direct. In addition to such statement, every attorney shall file with the Board a supplemental statement of any change in the information previously submitted within 30 days of such change.
- 10.4. Within thirty days of the receipt of a statement or supplement thereto filed by an attorney in accordance with the provisions of Section 10.3, the Board, acting through Disciplinary Counsel, shall acknowledge receipt thereof, on a form prescribed by the Court in order to enable the attorney on request to demonstrate compliance with the requirements of Sections 10.1 and 10.3.

10.5. The Board periodically shall compile lists of attorneys who have failed to timely pay the annual registration fee required by Section 10.1 or have failed to timely file the annual registration statement required by Section 10.3. The Board shall send to each attorney listed thereon an Annual Registration Fee/Statement Delinquency Notice (the "Notice"). The Notice shall state that the attorney has failed to timely pay the annual registration fee required by Tenn. Sup. Ct. R. 9, Section 10.1, or has failed to timely file the annual registration statement required by Tenn. Sup. Ct. R. 9, Section 10.3, and that the attorney's license therefore is subject to suspension pursuant to Tenn. Sup. Ct. R. 9, Section 10.6. The Notice shall be sent to the attorney by a form of United States mail providing delivery confirmation, at the address shown in the attorney's most recent registration statement filed pursuant to Section 10.3 or at the attorney's last known address, and at the email address shown in the attorney's most recent registration statement filed pursuant to Section 10.3 or at the attorney's last known email address.

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10.6. (a) Each attorney to whom a Notice is sent pursuant to Section 10.5 shall file with the Board within thirty days of the date of delivery of the Notice an affidavit with supporting documentation demonstrating that the attorney has paid the annual registration fee or has filed the annual registration statement, and has paid a

delinquent compliance fee of One Hundred Dollars(\$100.00) to defray the Board's costs in issuing the Notice; or, alternatively, demonstrating that the Notice was sent to the attorney in error, the attorney having timely paid the annual registration fee or having timely filed the annual registration statement.

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(b) Within thirty days of the expiration of the time for an attorney to respond to the Notice pursuant to Subsection (a) hereof, the Chief Disciplinary Counsel shall prepare and furnish to the Court a proposed Suspension Order. The proposed Suspension Order shall list all attorneys who were sent the Notice and who failed to respond; failed to demonstrate to the satisfaction of the Board that they had paid the delinquent annual registration fee or had filed the delinquent annual registration statement, and had paid the One Hundred Dollar (\$100.00) delinquent compliance fee; or, failed to demonstrate to the satisfaction of the Board that the Notice had been sent in error. The proposed Suspension Order shall provide that the license to practice law of each attorney listed therein shall be suspended upon the Court's filing of the Order and that the license of each attorney listed therein shall remain suspended until the attorney pays the delinquent annual registration fee or files the delinquent annual registration statement, and pays the One Hundred Dollar (\$100.00) delinquent compliance fee, and is reinstated pursuant to Subsection (d).

(c) Upon the Court's review and approval of the proposed Suspension Order, the Court will file the Order summarily suspending the license to practice law of each attorney listed in the Order. The suspension shall remain in effect until the attorney pays the delinquent registration fees or files the delinquent registration statement, and pays the One Hundred Dollar (\$100.00) delinquent compliance fee, and until the attorney is reinstated pursuant to Subsection (d). An attorney who fails to resolve the suspension within thirty days of the Court's filing of the Suspension Order shall comply with the requirements of Section 28.

(d) An attorney suspended by the Court pursuant to Subsection (c) may file with the Board an application for reinstatement of the attorney's license to practice law demonstrating that the attorney has paid all delinquent annual registration fees or has filed the delinquent registration statement, and has paid the One Hundred Dollar (\$100.00) delinquent compliance fee; or, alternatively, demonstrating that the Suspension Order was entered in error as to the attorney. If the application is satisfactory to the Board and if the attorney otherwise is eligible for reinstatement, the Board, or the Chief Disciplinary Counsel acting on its behalf, shall promptly prepare and send to the Court a proposed Reinstatement Order. The proposed Reinstatement Order shall provide that the attorney's reinstatement is effective as of the date of the attorney's payment of all delinquent registration fees or the date of the attorney's

filing of the delinquent registration statement, and the attorney's payment of the One Hundred Dollar (\$100.00) delinquent compliance fee; or, alternatively, as of the date of entry of the Suspension Order if that Order was entered in error.

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10.7. An attorney who claims an exemption under Section 10.2 (a), (b), (d), or (e) shall file with the Board an application to assume inactive status and discontinue the practice of law in this state. In support of the application, the attorney shall file an affidavit stating that the attorney is not delinquent in paying the privilege tax imposed on attorneys by Tenn. Code Ann. § 67-4-1702, is not delinquent in meeting any of the reporting requirements imposed by Rules 9, 21, and 43, is not delinquent in the payment of any fees imposed by those rules, and is not delinquent in meeting the continuing legal education requirements imposed by Rule 21. The Board shall approve the application if the attorney qualifies to assume inactive status under Section 10.2 and is not delinquent in meeting any of the obligations set out in the preceding sentence. If it appears to the Board that the applicant is delinquent in meeting any of those obligations, the Board shall notify the applicant of the delinquency and shall deny the application unless, within ninety days after the date of the Board's notice, the applicant demonstrates to the Board's satisfaction that the delinquency has been resolved. Upon the date of the Board's written approval of the

application, the attorney shall no longer be eligible to practice law in Tennessee. The Board shall act promptly on applications to assume inactive status and shall notify the applicant in writing of the Board's action. If the Board denies an application to assume inactive status, the applicant may request the Court's administrative review by submitting a petition to the Chief Justice within thirty days of the Board's denial. The Court's review, if any, shall be conducted on the application, the supporting affidavit, and any other materials relied upon by the Board in reaching its decision.

An attorney who assumes inactive status under an exemption granted by Section 10.2(a), (d), or (e) shall pay to the Board, on or before the last day of the attorney's birth month, an annual inactive-status fee set at one-half of the annual registration fee assessed under Section 10.1 for each year the attorney remains inactive. Such attorney shall file annually with the Board at its central office a registration statement, on a form prescribed by the Board, setting forth the attorney's current residence, office, and email addresses, and such other information as the Board may direct. In addition to such statement, such attorney shall file with the Board a supplemental statement of any change in the information previously submitted within 30 days of such change.

An attorney who assumes inactive status under the exemption granted by Section 10.2 (e) and who is licensed to practice law in another jurisdiction shall not

be eligible to provide any legal services in Tennessee pursuant to Tenn. Sup. Ct. R. 8, RPC 5.5(c) or (d).

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10.8. Upon the Board's written approval of an application to assume inactive status, the attorney shall be removed from the roll of those classified as active until and unless the attorney requests and is granted reinstatement to the active rolls. Reinstatement shall be granted unless the attorney is subject to an outstanding order of suspension or disbarment or has been on inactive status for five years or more, upon the payment of any assessment in effect for the year the request is made and any arrears accumulated prior to transfer to inactive status. Attorneys who have been suspended or on inactive status for over five years before filing a petition for reinstatement to active status may be required, in the discretion of the Court, to establish proof of competency and learning in law which proof may include certification by the Board of Law Examiners of the successful completion of an examination for admission to practice subsequent to the date of suspension or transfer to inactive status.

**10.9**. The courts of this State are charged with the responsibility of insuring that no suspended attorney be permitted to file any document, paper or pleading or otherwise practice therein.

10.10. Every lawyer who is required by Section 10.3 to file an annual registration statement with the Board is requested to also voluntarily file a pro bono reporting statement, reporting the extent of the lawyer's pro bono legal services and activities during the previous calendar year. The pro bono reporting statement shall be in substantially the format provided in the Appendix hereto, and shall be provided to the lawyer by the Board with the lawyer's annual registration statement.

The lawyer is requested to complete the pro bono reporting statement and file it with his or her annual registration statement. In reporting the extent of the lawyer's pro bono legal services and activities, the lawyer is requested to state whether or not the lawyer made any voluntary financial contributions pursuant to RPC 6.1(c), but the lawyer shall not disclose the amount of any such contributions.

The Board may promulgate such forms, policies and procedures as may be necessary to implement this rule.

The individual information voluntarily provided by lawyers in the pro bono reporting statements filed pursuant to this Section shall be confidential and shall not be a public record. The Board shall not release any individual information contained in such statements, except as directed in writing by the Court or as required by law. The Board, however, may compile statistical data derived from the statements, which data shall not identify any individual lawyer, and may release any such compilations to the public.

#### Section 11. Grounds for Discipline

11.1. Acts or omissions by an attorney, individually or in concert with any other person or persons, which violate the Attorney's Oath of Office or the Rules of Professional Conduct of the State of Tennessee, including acts prior to resignation, suspension, disbarment, or transfer to inactive status on other grounds, and acts subsequent to resignation, suspension, disbarment, or transfer to inactive status which acts amount to the practice of law, shall constitute misconduct and shall be grounds for discipline, whether or not the act or omission occurred in the course of an attorney-client relationship.

11.2. Conviction of a serious crime as defined in Section 2 also shall be grounds for discipline pursuant to the procedures set forth in Section 22.

**11.3**. Adjudication that a lawyer has willfully refused to comply with a court order also shall be grounds for discipline.

#### Section 12. Types of Discipline

The following are the types of discipline which may be imposed, with or without conditions, on the basis of the grounds for discipline set forth in Section 11.

- **12.1**. **Disbarment**. Disbarment terminates the individual's status as an attorney.
- **12.2**. (a) **Suspension**. Suspension is the removal of an attorney from the practice of law for a specified minimum period of time. Suspension may be for an appropriate fixed period of time, or for an appropriate fixed period of time and an indefinite period to be determined by the conditions proposed by the judgment.

(1) A suspension of less than one year shall not require proof of rehabilitation; a suspension of one year or more shall require proof of rehabilitation to be demonstrated in a reinstatement proceeding pursuant to Section 30.

- (2) No suspension shall be ordered for a specific period less than thirty days or in excess of five years.
- (3) All suspensions regardless of duration shall be public and shall be subject to the provisions of Section 28.
- (4) The imposition of a portion but not all of a suspension for a fixed period of time may be deferred in conjunction with a period of probation ordered pursuant to Section 14. A suspension order must result in some cessation of the practice of law.
- (b) No suspension shall be made retroactive, except that a suspension may be made retroactive to a date on which an attorney was temporarily suspended pursuant to Section 12.3 or Section 22 if the attorney was not subsequently reinstated from such temporary suspension.
- **12.3**. (a) **Temporary Suspension**. On petition of Disciplinary Counsel and supported by an affidavit demonstrating facts personally known to affiant showing that an attorney has misappropriated funds to the attorney's own use, has failed to respond to the Board or Disciplinary Counsel concerning a complaint of misconduct,

has failed to substantially comply with a contract entered into with the Tennessee Lawyer Assistance Program pursuant to Section 36.1, or otherwise poses a threat of substantial harm to the public, the Court may issue an order with such notice as the Court may prescribe imposing temporary conditions of probation on said attorney or temporarily suspending said attorney, or both.

- (b) Any order of temporary suspension which restricts the attorney maintaining a trust account shall, when served on any bank maintaining an account against which said attorney may make withdrawals, serve as an injunction to prevent said bank from making further payment from such account or accounts on any obligation except in accordance with restrictions imposed by the Court.
- (c) Any order of temporary suspension issued under this Rule shall preclude the attorney from accepting any new cases, unless otherwise provided in the order. An order of temporary suspension shall not preclude the attorney from continuing to represent existing clients during the first thirty days after the effective date of the order of temporary suspension, unless otherwise provided in the order; however, any fees tendered to such attorney during such thirty day period shall be deposited in a trust fund from which withdrawals may be made only in accordance with restrictions imposed by the Court.

(d) The attorney may for good cause request dissolution or amendment of any such order of temporary suspension by petition filed with the Supreme Court, a copy of which shall will be served on Disciplinary Counsel. Such petition for dissolution shall be set for immediate hearing before the Board or a panel of three members, at least two of whom shall be members of the Board and one of whom may be a district committee member from the same disciplinary district as the respondent, designated by the Chair of the Board, or, in the Chair's absence, the Vice-Chair. No more than one non-attorney Board member may serve on the panel. The Board or its designated panel shall hear such petition forthwith and submit its report and recommendation to the Supreme Court with the utmost speed consistent with due process. Upon receipt of the foregoing report, the Court shall modify its order if appropriate and continue such provision of the order as may be appropriate until final disposition of all pending disciplinary charges against said attorney;

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**12.4. Public Censure**. Public censure is a form of public discipline which declares the conduct of the attorney improper, but does not limit the attorney's privilege to practice law.

12.5. Private Reprimand. Private reprimand is a form of non-public discipline which declares the conduct of the attorney improper, but does not limit the attorney's privilege to practice law. A private reprimand may be imposed when there is harm or risk of harm to the client and the respondent attorney has previously received a private informal admonition for the same misconduct and repeats the misconduct; or, when there are several similar acts of minor misconduct within the same time frame, but relating to different clients.

- 12.6. Private Informal Admonition. Private informal admonition is a form of non-public discipline which declares the conduct of the attorney improper, but does not limit the attorney's privilege to practice law. Private informal admonition may be imposed when there is harm or risk of harm to the client, but the misconduct appears to be an isolated incident or is minor.
- **12.7**. **Restitution.** Upon order of a hearing panel or court, or upon stipulation of the parties, and in addition to any other type of discipline imposed, the respondent attorney may be required to make restitution to persons or entities financially injured as a result of the respondent attorney's misconduct.

12.8. Upon order of a hearing panel or court, or upon stipulation of the parties, conditions consistent with the purpose of this Rule and with the Rules of Professional Conduct, including but not limited to the requirement of a practice monitor pursuant to the procedures set forth in Section 12.9, may be placed upon the imposition of any form of public discipline.

#### 12.9. Practice Monitors.

- (a) If a practice monitor is required as a condition of public discipline pursuant to Section 12.8, or as a condition of probation pursuant to Section 14, or as a condition of reinstatement pursuant to Section 30, the Order of Enforcement, or Order of Reinstatement, shall specify the duties and responsibilities of the practice monitor.
- (b) The duties and responsibilities of a practice monitor may include, but shall not be limited to, supervision of the respondent or petitioning attorney's compliance with any conditions of discipline, probation, or reinstatement; and, the respondent or petitioning attorney's compliance with trust account rules, accounting procedures, office management procedures, and any other matters involving the respondent or petitioning attorney's practice of law which the hearing panel or reviewing court determines to be appropriate and consistent with the violation(s) for which the respondent or petitioning attorney was disciplined.

(c) The respondent or petitioning attorney shall provide to the Board a list of three proposed practice monitors, all of whom shall be attorneys licensed to practice law in this State and whose licenses are in good standing with the Board, and none of whom shall be engaged in the practice of law with the respondent or petitioning attorney, whether in a law firm of any form or structure or in an association of attorneys of any kind or form. The Board, in its sole discretion, shall designate a practice monitor from the list so provided, and the Board's designation shall be final and not subject to appeal. In the event that the Board, in its sole discretion, determines that none of the respondent or petitioning attorney's proposed practice monitors is acceptable, or the respondent or petitioning attorney fails to provide the required list, the Board shall designate a practice monitor, and the Board's designation shall be final and not subject to appeal.

(d) The respondent or petitioning attorney shall be responsible for and shall pay a reasonable fee to the practice monitor, and the payment of such fee shall be a condition of reinstatement pursuant to Section 30. The practice monitor shall make application to the Board for an award of fees and shall file with the application an affidavit and such other documentary evidence as the practice monitor deems appropriate documenting the hours expended and the fees incurred, and shall serve a copy of the same on the respondent or petitioning attorney. Such proof shall create

a rebuttable presumption as to the necessity and reasonableness of the hours expended and the fees incurred. The respondent or petitioning attorney may within fifteen days after the practice monitor's application submit to the Board and serve on the practice monitor any response in opposition to the application for an award of fees. The burden shall be upon respondent or petitioning attorney to prove by a preponderance of the evidence that the hours expended or fees incurred by the practice monitor were unnecessary or unreasonable. The practice monitor or the respondent or petitioning attorney may request a hearing before a hearing panel, in which event, the hearing panel shall promptly schedule the same. The hearing panel shall within fifteen days from the conclusion of such hearing submit its findings and judgment with respect to the practice monitor's application for the award of fees. In the event no hearing is requested, the Board shall within fifteen days from the date on which the respondent or petitioning attorney's response is due or is submitted, whichever is earlier, enter a judgment with respect to the practice monitor's application for the award of fees.

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## Section 13. Diversion of Disciplinary Cases

**13.1**. **Authority of Board.** The Board is hereby authorized to establish practice and professionalism enhancement programs to which eligible disciplinary cases may be diverted as an alternative to disciplinary sanction.

- 13.2. Types of Disciplinary Cases Eligible for Diversion. Disciplinary cases that otherwise would be disposed of by a private informal admonition or a private reprimand are eligible for diversion to practice and professionalism enhancement programs.
- **13.3**. **Limitation on Diversion**. A respondent attorney who has been the subject of a prior diversion within five years shall not be eligible for diversion.
- 13.4. Approval of Diversion. The Board shall not offer a respondent attorney the opportunity to divert a disciplinary case to a practice and professionalism enhancement program unless the Board or a combination of Disciplinary Counsel and a district committee member concur.
- **13.5**. **Contents of Diversion Recommendation**. If a diversion recommendation is approved as provided in Section 13.4, the recommendation shall

state the practice and professionalism enhancement program(s) to which the respondent attorney shall be diverted, shall state the general purpose for the diversion, and that the costs thereof shall be paid by the respondent attorney.

- 13.6. Service of Recommendation on and Review by Respondent. If a diversion recommendation is approved as provided in Section 13.4, the recommendation shall be served on the respondent attorney who may accept or reject a diversion recommendation in the same manner as provided for in Section 15. The respondent attorney shall not have the right to reject any specific requirement of a practice and professionalism enhancement program.
- 13.7. Effect of Rejection of Recommendation by Respondent Attorney. In the event that a respondent attorney rejects a diversion recommendation the matter shall be returned for further proceedings under this Rule.
- 13.8. Authority of Hearing Panel to Refer a Matter to a Practice and Professionalism Enhancement Program. Nothing in this rule shall preclude a hearing panel from referring a disciplinary matter to a practice and professionalism enhancement program as a part of a disciplinary sanction.

#### 13.9. Effect of Diversion.

- (a) When the recommendation of diversion becomes final, the respondent attorney shall enter the practice and professionalism enhancement program(s) and complete the requirements thereof. The complainant shall be provided notice that the complaint has been resolved in a manner that is confidential under Section 32. The complainant has no right to appeal a disposition by diversion.
- (b) Upon the respondent attorney's successful completion of the practice and professionalism enhancement program(s), the Board shall terminate its investigation into the matter and its disciplinary files shall be closed indicating the diversion unless the diversion is ordered in addition to other discipline. Diversion into the practice and professionalism enhancement program shall not constitute a disciplinary sanction and shall remain confidential.
- 13.10. Effect of Failure to Complete the Practice and Professionalism

  Enhancement Program. If a respondent attorney fails to fully complete all requirements of the practice and professionalism enhancement program(s) to which the respondent attorney was diverted, including the payment of costs thereof, the Board may reopen its disciplinary file and conduct further proceedings under these

rules. Failure to complete the practice and professionalism enhancement program shall be considered as a matter of aggravation when imposing a disciplinary sanction.

#### **Section 14. Probation**

- (a) Probation. In the discretion of the hearing panel or a reviewing court, the imposition of a suspension for a fixed period (Section 12.2) may be deferred in conjunction with a fixed period of probation. The conditions of probation shall be stated in writing in the judgment of the hearing panel or court. Probation shall be used only in cases where there is little likelihood that the respondent attorney will harm the public during the period of rehabilitation and where the conditions of probation can be adequately supervised. The hearing panel or reviewing court may require as a condition of probation the assignment of a practice monitor for the purposes and pursuant to the procedures set forth in Section 12.9. The respondent attorney shall pay the costs associated with probation, including but not limited to a reasonable fee to the practice monitor.
- **(b)** In the event the respondent attorney violates or otherwise fails to meet any condition of probation, Disciplinary Counsel is authorized to file a petition to revoke probation. Upon the filing of such a petition, the respondent attorney shall have the

opportunity to appear and be heard before a duly constituted panel of the Board. A record of such hearing shall be made in the same manner as for a disciplinary hearing under Section 15.2. The only issue in such a proceeding is whether probation is to be revoked; the original judgment imposing the fixed period of probation may not be reconsidered. Having conducted such a hearing, the panel shall file an order within thirty days; this order must include the basis for the panel's decision. An order reflecting the decision shall be treated as a decree of the circuit or chancery court and, as such, is appealable to the Court under Section 33.

(c) Probation shall terminate upon the expiration of the fixed period of probation. Probation may be terminated earlier by the tribunal (hearing panel or court) which imposed the period of probation upon the filing of a motion and an affidavit by the respondent attorney showing compliance with all the conditions of probation and an affidavit by the practice monitor, if one is designated, stating that probation is no longer necessary and summarizing the basis for that statement. Disciplinary Counsel shall file a response to any such motion to terminate probation. The tribunal may conduct whatever hearings are necessary to decide the motion to terminate probation. The tribunal's ruling on the motion may be appealed pursuant to Section 33.

- 15.1. (a) All complaints must be submitted in writing, must contain the identity of the complainant, and must be signed by the complainant. The Board shall provide the respondent attorney with a complete copy of the original complaint. In the event that the Board's investigation is the result of information from a source other than a written complaint pursuant to Section 4.5(a), the Board shall notify the respondent attorney and provide a copy of such information.
- (b) All investigations, whether upon complaint or otherwise, shall be initiated and conducted by Disciplinary Counsel. Upon the conclusion of an investigation, Disciplinary Counsel may recommend dismissal, private informal admonition, private reprimand, public censure or prosecution of formal charges before a hearing panel.
- (c) If Disciplinary Counsel recommends disposition by dismissal or private informal admonition, the reviewing member of the district committee in the appropriate disciplinary district shall review the recommendation and may approve or modify it. In reviewing the recommended disposition, the reviewing member of the district committee shall consider the applicable provisions of the ABA Standards for Imposing Lawyer Sanctions. In no event may the reviewing member of the district committee impose a sanction greater than private informal admonition. Nor

may the reviewing member of the district committee offer diversion except as provided in Section 13.4. Disciplinary Counsel may appeal to the Board the action of the reviewing member of the district committee.

- (d) If the recommended disposition is private reprimand, public censure, or prosecution of formal charges before a hearing panel, the Board shall review the recommendation and approve or modify it. In reviewing the recommended disposition, the Board shall consider the applicable provisions of the ABA Standards for Imposing Lawyer Sanctions. The Board may determine whether a matter should be concluded by dismissal or private informal admonition; may recommend a private reprimand or public censure; or, may direct that a formal proceeding be instituted before a hearing panel in the appropriate disciplinary district and assign it to a hearing panel for that purpose.
- (e) A respondent attorney shall not be entitled to appeal a private informal admonition approved by the reviewing member of the district committee or imposed by the Board; similarly, a respondent attorney may not appeal a recommended private reprimand or public censure by the Board. In either case, however, the respondent attorney may, within twenty days of notice thereof, demand as of right that a formal proceeding be instituted before a hearing panel in the appropriate disciplinary district. In the event of such demand, the private informal admonition shall be vacated or the

recommended private reprimand or public censure shall be withdrawn, and the matter shall be disposed of in the same manner as any other formal hearing instituted before a hearing panel.

- (f) If Disciplinary Counsel recommends disposition by dismissal, and if that recommended disposition is approved by the reviewing member of the district committee in the appropriate disciplinary district, notice of the disposition shall be provided by Disciplinary Counsel to the complainant. A complainant who is not satisfied with the disposition of the matter may appeal in writing to the Board within thirty days of receipt of notice of the reviewing member's approval of the recommended disposition. The Board may approve, modify or disapprove the disposition, or direct that the matter be investigated further.
- (g) If Disciplinary Counsel recommends disposition by private informal admonition, and if that recommended disposition is approved by the reviewing member of the district committee in the appropriate disciplinary district, the complainant shall be provided notice that the complaint has been resolved in a manner that is confidential under Section 32. The complainant has no right to appeal a disposition by private informal admonition under this Section.

15.2. (a) Formal disciplinary proceedings before a hearing panel shall be instituted by Disciplinary Counsel by filing with the Board a Petition for Discipline (hereinafter "Petition") which shall be sufficiently clear and specific to inform the respondent attorney of the alleged misconduct. Disciplinary Counsel, as needed, may file Amended Petitions which arise out of the same facts and circumstances but which change, delete or augment the existing allegations. Disciplinary Counsel, as needed and with the approval of the Board, may file Supplemental Petitions which make new allegations and which bring new charges arising from a different complaint(s) not previously included in a Petition. Neither a Petition to initiate a formal disciplinary proceeding, an Amended Petition, nor a Supplemental Petition shall include allegations of any private discipline previously imposed against the respondent attorney.

(b) A copy of the Petition shall be served upon the respondent attorney pursuant to Section 18.1. The respondent attorney shall serve an answer upon Disciplinary Counsel pursuant to Section 18.2 and file the original with the Board within thirty days after the service of the Petition, unless such time is extended by the agreement of Disciplinary Counsel or by leave of the hearing panel assigned to hear the matter. In the event the respondent attorney fails to answer, the charges shall be deemed admitted. Relief from a Judgment of Default for failure to serve an answer

to the Petition within thirty days shall be determined in the same manner such motions are determined by Tennessee Rules of Civil Procedure 55.02.

- (c) A copy of any Amended Petition or Supplemental Petition shall be served on the respondent attorney pursuant to Section 18.2. The respondent attorney shall serve an answer on Disciplinary Counsel pursuant to Section 18.2 and file the original with the Board within fifteen days after service of the Amended Petition or Supplemental Petition, unless such time is extended by the agreement of Disciplinary Counsel or by leave of the hearing panel assigned to hear the matter.
- (d) Following the service of the answer to the Petition, or upon failure to answer, the matter shall be assigned by the Chair to a hearing panel. In assigning the members of the hearing panel, the Chair shall select them on a random basis from the members of the district committee in the district in which the respondent practices law; if there is an insufficient number of committee members in that district who are able to serve on the hearing panel, the Chair may appoint one or more members from the district committee of an adjoining district to serve on the panel.
- (e) A pre-hearing conference shall be held within sixty days of the filing date of any Petition commencing a formal proceeding. The pre-hearing conference shall be conducted by the chair of the assigned hearing panel and at least one other member of the hearing panel. The pre-hearing conference may be conducted in person, by

telephone, or by video conference. In the pre-hearing conference, the hearing panel shall schedule deadlines for discovery, the filing of motions, and the exchange of witness and exhibit lists, and it also shall set the hearing date. The hearing panel may discuss with and accept from the parties stipulations of fact and/or stipulations regarding the authenticity of documents and exhibits, may narrow the issues presented by the pleadings, and may address any other matter the panel deems appropriate in the management of the proceeding, including but not limited to the resolution of any discovery disputes except as otherwise provided by Section 19. Subsequent pre-hearing conferences may be held in the discretion of the hearing panel, acting on its own initiative or upon motion of a party. Within five days of each pre-hearing conference, the chair of the hearing panel shall file an order reciting the actions taken by the panel during the conference, including any deadlines imposed and the date set for the hearing. The order shall advise the respondent attorney that he/she is entitled to be represented by counsel, to cross-examine witnesses, and to present evidence in his/her own behalf.

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(f) In a hearing panel's hearing on the Petition, Disciplinary Counsel may submit evidence of prior discipline against the respondent attorney, including prior private discipline, as an aggravating circumstance. Such evidence may be introduced to the extent it is otherwise admissible under the Tennessee Rules of Evidence.

Pursuant to Section 32.4, the respondent attorney may apply to the hearing panel for a protective order concerning the admission of evidence of prior private discipline.

- (g) In hearings on formal charges of misconduct, Disciplinary Counsel must prove the case by a preponderance of the evidence.
- judgment, in the form of a final decree of a trial court, to the Board within thirty days after the conclusion of the hearing. The hearing panel's findings and judgment shall contain a notice that the findings and judgment may be appealed pursuant to Section 33. The hearing panel may make a written request to the Chair for an extension of time within which to file its findings and judgment. In the event that the hearing panel does not submit its findings and judgment within thirty days or such other time as extended by the Chair, Disciplinary Counsel shall report the same to the Court. The failure of the hearing panel to meet this deadline, however, shall not be grounds for dismissal of the Petition.
- (b) The Board shall immediately serve a copy of the hearing panel's findings and judgment upon the respondent attorney and the respondent attorney's counsel of record pursuant to Section 18.2. There shall be no petition for rehearing. Any appeal

pursuant to Section 33 must be filed within sixty days of the entry of the hearing panel's judgment.

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(c) If the Board makes application to the hearing panel for the assessment of costs pursuant to Section 31, any appeal pursuant to Section 33 must be filed within sixty days of the entry of the hearing panel's judgment on the application.

15.4. (a) If the hearing panel finds one or more grounds for discipline of the respondent attorney, the hearing panel's judgment shall specify the type of discipline imposed: disbarment (Section 12.1), suspension (Section 12.2), or public censure (Section 12.4). In the discretion of the hearing panel, the imposition of a portion but not all of a suspension for a fixed period of time (Section 12.2) may be deferred in conjunction with a period of probation ordered pursuant to Section 14. In addition to imposing one of the foregoing types of discipline, the hearing panel may order restitution (Section 12.7). Temporary suspension (Section 12.3), private reprimand (Section 12.5), and private informal admonition (Section 12.6) are not types of discipline available to the hearing panel following the filing of a Petition for Discipline. In determining the appropriate type of discipline, the hearing panel shall consider the applicable provisions of the ABA Standards for Imposing Lawyer Sanctions.

(b) If the judgment of the hearing panel is that the respondent attorney shall be disbarred or suspended for any period of time in excess of three months, or for a period of time of three months or less with conditions for reinstatement, and no appeal is perfected within the time allowed, or if there is a settlement providing for a disbarment or suspension for any period of time in excess of three months, or for a period of time of three months or less with conditions for reinstatement, at any stage of disciplinary proceedings, the Board shall file with the Court copies of the Petition, the judgment or settlement, the proposed Order of Enforcement, and a Protocol Memorandum as defined in Section 2. The Board shall serve a copy of the proposed Order of Enforcement and the Protocol Memorandum upon the respondent attorney and the respondent attorney's counsel of record pursuant to Section 18.2. In all cases except those in which the sanction imposed is by agreement, the respondent attorney shall have ten days from service of the foregoing within which to file with the Court and serve upon Disciplinary Counsel pursuant to Section 18.2 a response to the Protocol Memorandum. Such response shall be limited to contesting any alleged factual errors in the Protocol Memorandum. The Court shall review the recommended punishment provided in such judgment or settlement with a view to attaining uniformity of punishment throughout the State and appropriateness of punishment under the circumstances of each particular case. The

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Court may direct that the transcript or record of any proceeding be prepared and filed with the Court for its consideration.

- (c) If the Court finds that the punishment appears to be inadequate or excessive, it shall issue an order advising the Board and the respondent attorney that it proposes to increase or to decrease the punishment. If the Court proposes to increase the punishment, the respondent attorney shall have twenty days from the date of the order to file a brief and request oral argument; if the Court proposes to decrease the punishment, the Board shall have twenty days from the date of the order within which to file a brief and request oral argument. Reply briefs shall be due within twenty days of the filing of the preceding brief. If a party requests oral argument, the Court may grant it. Upon termination of such proceedings as are requested, the Court may modify the judgment of the hearing panel or the settlement in such manner as it deems appropriate. There shall be no petition for rehearing.
- (d) If the judgment of a hearing panel is appealed to the circuit or chancery court pursuant to Section 33 and the trial court enters a judgment disbarring or suspending the respondent attorney for any period of time in excess of three months, or for a period of time of three months or less with conditions for reinstatement, and no appeal is perfected within the time allowed, the trial court shall forward for filing

a copy of its judgment to the Nashville office of the Clerk of the Supreme Court, and the Court shall enter an Order of Enforcement of said decree.

(e) All other final decrees of hearing panels or trial courts shall be forwarded for filing to the Nashville office of the Clerk of the Supreme Court for entry by the Court of an Order of Enforcement.

# Section 16. Complaints Against Board Members, District Committee Members, or Disciplinary Counsel

- **16.1**. (a) Complaints against Disciplinary Counsel or a district committee member alleging violations of the Attorney's Oath of Office or the Rules of Professional Conduct shall be submitted directly to the Board.
- (b) Disagreement with the official decision of Disciplinary Counsel, a hearing panel, or a district committee member, taken in the course and scope of his or her responsibilities, shall not be grounds for the filing of a disciplinary complaint.
- (c) The investigation of complaints submitted under Section 16.1 shall proceed in accordance with the procedures contained in Section 15, except that an attorney member of the Board appointed by the Chair shall conduct the investigation and the findings of such investigation shall be reviewed by a committee of the Board

appointed by the Chair and Vice Chair. Provided, however, that the Board may request the Court to appoint a Special Disciplinary Counsel to conduct the investigation. Upon application to the Court, the Court may authorize the payment of reasonable fees to Special Disciplinary Counsel.

- 16.2. (a) Complaints against attorney members of the Board alleging violations of the Attorney's Oath of Office or the Rules of Professional Conduct shall be submitted directly to the Chief Justice of the Court.
- (b) Disagreement with the official decision of the Board or a member, taken in the course and scope of his or her responsibilities, shall not be grounds for the filing of a disciplinary complaint.
- **16.3**. The investigation of complaints submitted under Section 16.2 against attorney members of the Board shall proceed in accordance with the procedures contained in Section 15, with the following modifications:
- (a) A Special Disciplinary Counsel, whom the Chief Justice shall appoint by order entered under seal, shall take the place and perform all of the functions of Disciplinary Counsel set forth in Section 15.1, including all investigations, whether upon complaint or otherwise. Upon conclusion of an investigation, Special

Disciplinary Counsel may recommend dismissal, private informal admonition of the attorney concerned, or a private reprimand, public censure, or prosecution of formal charges before a special hearing panel.

- (b) One member of the Court, whom the Chief Justice shall designate, shall take the place and perform all of the functions of the Board in all investigations and proceedings governed by this Section, including the review of recommendations of dismissal or private informal admonition of the attorney concerned, or a private reprimand, public censure or prosecution of formal charges, pursuant to Section 15.1. The member so designated shall not participate with the Court in any subsequent proceedings in the same case.
- (1) If Special Disciplinary Counsel's recommendation is dismissal, it shall be reviewed by the designated member of the Court ("Reviewing Justice"), who may approve or modify it. If the recommendation is approved by the Reviewing Justice, notice of the disposition shall be provided by Special Disciplinary Counsel to the complainant. A complainant who is not satisfied with the disposition of the matter may appeal in writing to the Chief Justice within thirty days of receipt of notice of the Reviewing Justice's approval of the recommended disposition. The Court may approve, modify, or disapprove the disposition, or direct that the matter be

investigated further. If the Court approves the recommended disposition of dismissal, the Court shall enter an appropriate order under seal.

- (2) If Special Disciplinary Counsel's recommendation is private informal admonition, it shall be reviewed by the Reviewing Justice, who may approve or modify it. If the recommendation is approved by the Reviewing Justice, notice shall be provided by Special Disciplinary Counsel to the complainant that the complaint has been resolved in a manner that is confidential under Section 32. The complainant has no right to appeal a disposition of a private informal admonition under this Section.
- (3) If the recommended disposition is private reprimand, public censure, or prosecution of formal charges before a special hearing panel, the Reviewing Justice shall review the recommendation and shall approve, disapprove, or modify it. The Reviewing Justice may determine whether a matter should be concluded by dismissal or private informal admonition; may approve or impose a private reprimand or public censure; or may direct that a formal proceeding be instituted before a special hearing panel.
- (4) The respondent attorney shall not be entitled to appeal a private informal admonition approved by the Reviewing Justice; similarly, the respondent attorney may not appeal a private reprimand or public censure approved or imposed by the

Reviewing Justice. In either case, however, the respondent attorney may, within twenty days of notice thereof, demand as of right that a formal proceeding be instituted before a special hearing panel. In the event of such demand, the private informal admonition shall be vacated or the recommended private reprimand or public censure shall be withdrawn, and the matter shall be disposed of in the same manner as any other formal hearing instituted before a hearing panel.

- (c) If the recommendation, as approved or modified by the Reviewing Justice, includes the institution of formal proceedings before a hearing panel, or if the respondent attorney demands in writing to the Chief Justice such formal proceedings as of right, then the Chief Justice shall at that time appoint three persons to act as a special hearing panel. The special hearing panel shall take the place and perform all of the functions of the hearing panel as provided in Sections 6 and 15. The Special Disciplinary Counsel shall continue to perform the functions of Disciplinary Counsel and shall proceed in accordance with the provisions of this Rule governing formal proceedings.
- (d) The respondent attorney or Special Disciplinary Counsel may appeal the judgment of the special hearing panel as provided in Section 33.

## **Section 17. Immunity**

Members of the Board, district committee members, Disciplinary Counsel and staff shall be immune from civil suit for any conduct in the course of their official duties. Complainants and witnesses shall be immune from civil suit with respect to any communications to the Board, district committee members, Disciplinary Counsel or staff relating to attorney misconduct or disability or any testimony in the proceedings regarding the same, unless the information which the complainant or witness provides in such communication or such testimony is false and the complainant or witness had actual knowledge of the falsity.

#### Section 18. Service

18.1. The Petition in any disciplinary proceeding shall be served on the respondent attorney by personal service by any person authorized by the Chair of the Board, or by any form of United States mail providing delivery confirmation, at the primary address shown in the most recent registration statement filed by the respondent attorney pursuant to Section 10.3 or at the respondent attorney's other last known address. If such service is not successfully completed, the Board shall

undertake additional reasonable steps to obtain service, including but not limited to, personal service or service by mail at such alternative addresses as the Board may identify, or service by email at the email address shown in the most recent registration statement filed by the respondent attorney pursuant to Section 10.3 or such other email address as the Board may identify.

**18.2**. Service of any other papers or notices required by this Rule shall, unless otherwise provided by this Rule, be made in accordance with Tennessee Rule of Civil Procedure 5.02.

### Section 19. Subpoena Power, Witnesses and Pre-trial Proceedings

19.1. Any member of a hearing panel in matters before it, and Disciplinary Counsel in matters under investigation or in formal proceedings, may administer oaths and affirmations and may obtain from the circuit or chancery court having jurisdiction subpoenas to compel the attendance of witnesses and the production of pertinent books, papers and documents. A respondent attorney may, similarly, obtain subpoenas to compel the attendance of witnesses and the production of pertinent

books, papers and documents before a hearing panel after formal disciplinary proceedings are instituted.

- 19.2. Subpoenas shall clearly indicate on their face that the subpoenas are issued in connection with a confidential investigation under this Rule and that it may be regarded as contempt of the Court or grounds for discipline under this Rule for a person subpoenaed to in any way breach the confidentiality of the investigation.

  The scope of the confidentiality of the investigation shall be governed by Section 32. It shall not be regarded as a breach of confidentiality for a person subpoenaed to consult with an attorney.
- 19.3. The circuit or chancery court in which the attendance or production is required may, upon proper application, enforce the attendance and testimony of any witness and the production of any documents so subpoenaed. Subpoena and witness fees and mileage shall be the same as in the courts of this State.
- **19.4**. Any attack on the validity of a subpoena so issued shall be heard and determined by the court in which enforcement of the subpoena is being sought.

19.5. Discovery proceedings by the respondent attorney, prior to institution of proceedings for a formal hearing, may be had upon the order of the Chair of the Board for good cause shown.

19.6. With the approval of the hearing panel, testimony may be taken by deposition or by interrogatories if the witness is not subject to service or subpoena or is unable to attend or testify at the hearing because of age, illness, infirmity, or incarceration. A complete record of the testimony so taken shall be made and preserved, but need not be transcribed unless needed for appeal pursuant to Section 33.

**19.7**. The subpoena and deposition procedures shall be subject to the protective requirements of confidentiality provided in Section 32.

## Section 20. Refusal of Complainant to Proceed, Compromise, etc.

Neither unwillingness nor neglect of the complainant to sign a complaint or to prosecute a charge, nor settlement or compromise between the complainant and the

attorney or restitution by the attorney, shall, in itself, justify abatement of the processing of any complaint.

# Section 21. Matters Involving Related Pending Civil or Criminal Litigation

Processing of disciplinary complaints shall not be deferred or abated because of substantial similarity to the material allegations made in other pending criminal or civil litigation or because the substance of the complaint relates to the respondent attorney's alleged conduct in pending litigation, unless authorized by the Board, in its discretion, for good cause shown.

## **Section 22. Attorneys Convicted of Crimes**

**22.1.** Upon being advised that an attorney subject to the disciplinary jurisdiction of the Court has been convicted of a crime, Disciplinary Counsel shall obtain a an affidavit with a certified copy of the judgment, guilty plea or other adequate proof of the conviction and forward it to the Nashville office of the Clerk of the Supreme Court.

22.2. (a) Upon the filing with the Court of an affidavit with a certified copy of the judgment, guilty plea or other adequate proof demonstrating that an attorney who is a defendant in a criminal case involving a serious crime, as defined in Section 2, has entered a plea of nolo contendere or a plea of guilty or has been found guilty by verdict of the jury, or the trial court sitting without a jury, the Court shall enter an order immediately suspending the attorney. Such suspension shall take place regardless of the pendency of a motion for new trial or other action in the trial court and regardless of the pendency of an appeal. Such suspension shall remain in effect pending final disposition of a disciplinary proceeding to be commenced upon such finding of guilt.

(b) An attorney suspended under the provisions of Subsection (a) will be reinstated immediately upon the filing of a certificate demonstrating that the underlying conviction of a serious crime has been reversed, but the reinstatement will not terminate any formal proceeding then pending against the attorney, the disposition of which shall be determined by the hearing panel and the Board on the basis of the available evidence.

**22.3**. An affidavit with adequate proof of a conviction of an attorney for any crime shall be conclusive evidence of the commission of that crime in any disciplinary proceeding instituted against the attorney based upon the conviction.

- **22.4**. Upon the receipt of an affidavit with adequate proof of conviction of an attorney for a serious crime, the Court shall, in addition to suspending the attorney in accordance with the provisions of Section 22.1, also refer the matter to the Board for the institution of a formal proceeding before a hearing panel in which the sole issue to be determined shall be the extent of the final discipline to be imposed, provided that a disciplinary proceeding so instituted will not be brought to hearing until all appeals from the conviction are concluded.
- 22.5. Upon receipt of an affidavit with adequate proof of a conviction of an attorney for a crime not constituting a serious crime, the Court shall refer the matter to the Board for whatever action the Board may deem warranted, including the institution of an investigation by Disciplinary Counsel, or a formal proceeding before a hearing panel, provided, however, that the Court may in its discretion make no reference with respect to convictions for minor offenses.

**22.6**. An order summarily suspending an attorney from the practice of law pursuant to Section 22.1 shall constitute a suspension of the attorney for the purpose of Section 28.

22.7. An attorney suspended pursuant to Section 22.1 shall receive credit for any period of suspension served pursuant to Section 22.1 that preceded the commencement of the term of incarceration. Notwithstanding the provisions of Section 12.2, any suspension or disbarment ordered pursuant to Section 22.1 shall be served consecutive to any period of incarceration imposed upon the attorney as a result of the attorney's conviction in the underlying criminal case.

# Section 23. Disbarment by Consent of Attorneys Under Disciplinary Investigation or Prosecution

**23.1**. An attorney who is the subject of an investigation into, or a pending proceeding involving, allegations of misconduct may consent to disbarment, by delivering to the Board an affidavit stating that such attorney desires to consent to disbarment and that:

(a) The attorney's consent to disbarment is freely and voluntarily rendered; the attorney is not being subjected to coercion or duress; the attorney is fully aware of the implications of submitting consent;

- (b) The attorney is aware that there is a presently pending investigation into, or proceeding involving, allegations that there exist grounds for discipline the nature of which the attorney shall specifically set forth;
  - (c) The attorney acknowledges that the material facts so alleged are true; and,
- (d) The attorney consents because the attorney knows that if charges were predicated upon the matters under investigation, or if the proceeding were prosecuted, no successful defense could be made.
- **23.2**. Upon receipt of the required affidavit, the Board shall file it with the Court and the Court shall enter an order disbarring the attorney on consent.
- 23.3. The order disbarring the attorney on consent shall be a matter of public record. However, the affidavit required under Section of 23.1 shall not be publicly disclosed or made available for use in any other proceeding except upon order of the Court.

### **Section 24. Discipline by Consent**

24.1. An attorney against whom formal charges have been served may at any stage of the proceedings before the Board, hearing panel or trial court, thereafter tender a conditional guilty plea to the petition or to a particular count thereof in exchange for a stated form of punishment. Such a tendered plea shall be submitted to Disciplinary Counsel and approved or rejected by the Board upon recommendation of the hearing panel if the matter has been assigned for hearing, or shall be approved or rejected by the trial court if an appeal has been filed pursuant to Section 33; subject, however, in either event, to final approval or rejection by the Court if the stated form of punishment includes disbarment, suspension or public censure. In conjunction with the Court's review as set forth herein, the Board shall submit to the Court and provide to respondent attorney and his/her counsel of record a Protocol Memorandum as defined in Section 2. The respondent attorney shall not be permitted to file a response to the Protocol Memorandum required under this Section.

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**24.2**. A continuance in a hearing panel proceeding, or before a trial court, on the basis of such a tender shall be granted only with the concurrence of Disciplinary Counsel. Approval of such a tendered plea by the Board or trial court and, if

required, by the Court shall divest the hearing panel or trial court of further jurisdiction. The final order of discipline shall be predicated upon the petition and an approved tendered conditional guilty plea.

### Section 25. Reciprocal Discipline

25.1. All attorneys subject to disciplinary jurisdiction pursuant to Section 8.1 shall, upon being subjected to professional disciplinary action in another jurisdiction while subject to disciplinary jurisdiction pursuant to Section 8.1, promptly inform Disciplinary Counsel of such action. Upon being informed that an attorney subject to disciplinary jurisdiction pursuant to Section 8.1 has been subjected to discipline in another jurisdiction while subject to disciplinary jurisdiction pursuant to Section 8.1, Disciplinary Counsel shall obtain a certified copy of such disciplinary order and file the same with the Board and with the Court.

**25.2**. Upon receipt of a certified copy of an order demonstrating that an attorney subject to disciplinary jurisdiction pursuant to Section 8.1 has been disciplined in another jurisdiction while subject to disciplinary jurisdiction pursuant

to Section 8.1, the Court shall forthwith serve upon the attorney in accordance with Section 18.1 a notice containing:

(a) A copy of the order from the other jurisdiction; and

- (b) An order directing that the attorney inform the Court, within thirty days from service of the notice, of any claim by the attorney predicated upon the grounds set forth in Section 25.4 that the imposition of the identical discipline in this State would be unwarranted and the reasons therefor.
- **25.3**. In the event the discipline imposed in the other jurisdiction has been stayed there, any reciprocal discipline imposed in this State shall be deferred until such stay expires. However, Disciplinary Counsel, in his or her discretion, may initiate and conduct an independent investigation of the attorney pursuant to Section 15.
- **25.4**. Upon the expiration of thirty days from service of the notice issued pursuant to Section of 25.2, the Court shall impose the identical discipline unless Disciplinary Counsel or the attorney demonstrates, or the Court finds, that upon the face of the record upon which the discipline is predicated it clearly appears:
- (a) That the procedure was so lacking in notice or opportunity to be heard as to constitute a deprivation of due process; or

(b) That there was such an infirmity of proof establishing the misconduct as to give rise to the clear conviction that the Court could not, consistent with its duty, accept as final the conclusion on that subject; or

(c) That the misconduct established warrants substantially different discipline in this State.

Where the Court determines that any of said elements exist, the Court shall enter such other order as it deems appropriate.

25.5. In all other respects, a final adjudication in another jurisdiction that an attorney subject to disciplinary jurisdiction pursuant to Section 8.1 has been guilty of misconduct while subject to disciplinary jurisdiction pursuant to Section 8.1 shall establish conclusively the misconduct for purposes of a disciplinary proceeding in this State.

Section 26. Attorneys Failing to Comply with Tenn. Code Ann.

§§ 67-4-1701 - 1710 (Privilege Tax Applicable to Persons

**Licensed to Practice Law)** 

Tenn. Code Ann. § 67-4-1702 levies a tax on the privilege of engaging in certain vocations, professions, businesses and occupations, including "persons licensed as attorneys by the supreme court of Tennessee." Tenn. Code Ann. § 67-4-1704 provides that failure to pay the privilege tax can result in suspension or revocation of "any license or registration by the appropriate licensing board" and goes on to state that "the supreme court of Tennessee is encouraged to establish guidelines to suspend the license of an attorney who fails to comply with the requirements of this part." The Court hereby establishes the following procedures to promote compliance with Tenn. Code Ann. §§ 67-4-1701 - 1710, as those Sections apply to attorneys licensed by the Court.

- **26.1**. The Court designates the Chief Disciplinary Counsel of the Board as the official to whom the Department of Revenue shall annually send a list of attorneys licensed by the Court who have failed, for two or more consecutive years, to pay the privilege tax imposed by Tenn. Code Ann. § 67-4-1702.
- **26.2**. Upon receipt of the list of attorneys transmitted by the Department of Revenue, the Chief Disciplinary Counsel shall send each attorney listed thereon a Privilege Tax Delinquency Notice (the "Notice"), stating that the Department of

Revenue has informed the Board that the attorney has failed, for two or more consecutive years, to pay the privilege tax imposed by Tenn. Code Ann. § 67-4-1702 and that the attorney's license is therefore subject to suspension. The Notice shall be sent to the attorney by a form of United States mail providing delivery confirmation, at the address shown in the attorney's most recent registration statement filed pursuant to Section 10.3 or at the attorney's last known address, and at the email address shown in the attorney's most recent registration statement filed pursuant to Section 10.3 or at the attorney's last known email address.

- 26.3. (a) Each attorney to whom a Notice is sent pursuant to Section 27.2 shall file with the Board within thirty days of the date of delivery of the Notice an affidavit supported by documentary evidence showing that the attorney has paid the delinquent privilege taxes and any interest and penalties assessed by the Department of Revenue, and has paid to the Board a delinquent compliance fee of One Hundred Dollars(\$100.00) to defray the Board's costs in issuing the Notice; or, alternatively, demonstrating that the Notice was sent to the attorney in error, the attorney having timely paid the privilege taxes.
- (b) Within thirty days of the expiration of the time for an attorney to respond to the Notice pursuant to Subsection (a) hereof, the Chief Disciplinary Counsel shall

prepare and furnish to the Court a proposed Suspension Order. The proposed Suspension Order shall list all attorneys who were sent the Notice and who failed to respond; failed to demonstrate to the satisfaction of the Board that they had paid the delinquent privilege taxes and any interest and penalties, and had paid to the Board a delinquent compliance fee of One Hundred Dollars (\$100.00) to defray the Board's costs in issuing the Notice; or, failed to demonstrate to the satisfaction of the Board that the Notice had been sent in error. The proposed Suspension Order shall provide that the license to practice law of each attorney listed therein shall be suspended upon the Court's filing of the Order and that the license of each attorney listed therein shall remain suspended until the attorney pays the delinquent privilege taxes and any interest and penalties, and pays to the Board the One Hundred Dollar (\$100.00) delinquent compliance fee and a separate reinstatement fee in the amount of Two Hundred Dollars (\$200.00), and is reinstated pursuant to Subsection (d).

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(c) Upon the Court's review and approval of the proposed Suspension Order, the Court will file the Order summarily suspending the license to practice law of each attorney listed in the Order. The suspension shall remain in effect until the attorney pays the delinquent privilege taxes and any interest and penalties, and pays to the Board the One Hundred Dollar (\$100.00) delinquent compliance fee and the Two Hundred Dollar (\$200.00) reinstatement fee, and until the attorney is reinstated

pursuant to Subsection (d). An attorney who fails to resolve the suspension within thirty days of the Court's filing of the Suspension Order shall comply with the requirements of Section 28.

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(d) An attorney suspended by the Court pursuant to Subsection (c) may file with the Board an application for reinstatement of the attorney's license to practice law demonstrating that the attorney has paid all delinquent privilege taxes and any interest and penalties, and has paid to the Board the One Hundred Dollar (\$100.00) delinquent compliance fee and the Two Hundred Dollar (\$200.00) reinstatement fee; or, alternatively, demonstrating that the Suspension Order was entered in error as to the attorney. If the application is satisfactory to the Board and if the attorney otherwise is eligible for reinstatement, the Board, or the Chief Disciplinary Counsel acting on its behalf, shall promptly prepare and send to the Court a proposed Reinstatement Order. The proposed Reinstatement Order shall provide that the attorney's reinstatement is effective as of the date of the attorney's payment of all delinquent privilege taxes and any interest and penalties, and the attorney's payment to the Board of the One Hundred Dollar (\$100.00) delinquent compliance fee and the Two Hundred Dollar (\$200.00) reinstatement fee; or, alternatively, as of the date of entry of the Suspension Order if that Order was entered in error.

# Section 27. Proceedings Where an Attorney Is Declared to Be Incompetent or Is Alleged to Be Incapacitated

27.1. Where an attorney has been judicially declared incompetent or involuntarily committed on the grounds of incompetency or disability or detained or placed in the custody of a center for the treatment of mental illness after a probable cause hearing pursuant to the procedures set forth in Tenn. Code Ann. § 33-6-103, the Court, upon proper proof of the fact, shall enter an order transferring such attorney to disability inactive status effective immediately for an indefinite period until further order of the Court. A copy of such order shall be served upon the attorney, the attorney's guardian, and/or the director of the institution to which the attorney had been committed in such manner as the Court may direct.

27.2. Whenever during the course of an investigation pursuant to Section 15.1 or formal proceedings pursuant to Section 15.2, Disciplinary Counsel obtains information calling into question the mental or physical health of the respondent attorney that raises a substantial concern regarding the respondent attorney's capacity to continue the practice of law or to respond to or defend against a complaint, Disciplinary Counsel should request the respondent attorney to voluntarily agree to

submit to an evaluation by the Tennessee Lawyers Assistance Program or an examination by a qualified medical or mental health expert to determine respondent attorney's capacity and report the results of the examination to the Board and to the respondent attorney and the respondent attorney's counsel. In the event the respondent attorney declines to submit to such evaluation or examination and reporting, Disciplinary Counsel should petition the Court for an order requiring the respondent attorney to submit to an evaluation by the Tennessee Lawyers Assistance Program or an examination by a qualified medical or mental health expert as the Court shall designate, the results of either of which shall be reported to the Board, the Court, and the respondent attorney and the respondent attorney's counsel. Failure to comply with an order issued under this Subsection may serve as the basis for temporary suspension pursuant to Section 12.3.

27.3. If the Board petitions the Court to determine whether an attorney is incapacitated from continuing the practice of law by reason of mental infirmity or illness or because of addiction to drugs or intoxicants, or if an attorney, with no disciplinary proceeding or complaint pending, petitions to be transferred to disability inactive status, the Court may take or direct such action as it deems necessary or proper to determine whether the attorney is so incapacitated, including the

examination of the attorney by such qualified medical experts as the Court shall designate or assignment to a hearing panel for a formal hearing to determine the issue of capacity. If the Board petitions the Court, the burden of proof shall be upon the Board and shall be by a preponderance of the evidence. If, upon due consideration of the matter, the Court concludes that the attorney is incapacitated from continuing to practice law, it shall enter an order transferring the attorney to disability inactive status on the ground of such disability for an indefinite period and until the further order of the Court. If the Board files a petition pursuant to this Section while a disciplinary proceeding is pending against the respondent attorney, the disciplinary proceeding shall be suspended pending the determination as to the attorney's alleged incapacity.

27.4. (a) If, during the course of a disciplinary investigation or proceeding, the respondent attorney contends that the he/she is suffering from a disability by reason of mental or physical infirmity or illness, or because of addiction to drugs or intoxicants, which disability makes it impossible for the respondent attorney to respond to or defend against the complaint, such contention shall place at issue the respondent attorney's capacity to continue to practice law. The Court thereupon shall enter an order immediately transferring the respondent attorney to disability inactive

status for an indefinite period and until the further order of the Court. The Court may take or direct such action as it deems necessary or proper to make a determination as to the respondent attorney's capacity to continue to practice law and to respond to or defend against the complaint, including the examination of the respondent attorney by such qualified medical experts as the Court shall designate or the referral of the matter to a hearing panel for a formal hearing to determine the respondent attorney's capacity to continue to practice law and to respond to or defend against the complaint. In any such proceeding, the burden of proof shall rest upon the respondent attorney and shall be by a preponderance of the evidence.

- (b) If the Court or hearing panel determines that the respondent attorney is incapacitated from responding to or defending against the complaint, the Court or hearing panel shall take such action as it deems proper and advisable, including a direction for the suspension of the disciplinary proceeding against the respondent attorney.
- (c) If the investigation of complaints or disciplinary proceedings has been suspended pursuant to this Section, the Board may petition the Court to require the disabled attorney to provide competent evidence from qualified medical experts that his or her condition continues to be such that the disabled attorney is not capable of responding to pending disciplinary complaints, or to submit to an examination by

such independent qualified medical experts as the Court shall designate in order to determine whether the condition continues to be such that the disabled attorney is not capable of responding to pending complaints or defending against disciplinary proceedings. The results of such examination shall be reported to the Board, the Court and the attorney and the attorney's counsel. In the event such experts determine that the attorney has recovered from the disability to the point that the attorney is capable of defending against allegations of misconduct, the Board may petition the Court for an order permitting the disciplinary proceedings to be reactivated. If the Board files such a petition, the burden of proof shall rest upon the Board and shall be by a preponderance of the evidence. Should the Court permit the disciplinary proceedings to proceed, the cost of the independent medical examinations shall be charged to the respondent attorney.

- **27.5**. The Board shall cause a notice of transfer to disability inactive status to be published pursuant to Section 28.10.
- **27.6**. Whenever an attorney has been transferred to disability inactive status pursuant to either Section 27.1 or Section 27.3; or, whenever the Board, pursuant to Section 27.2, petitions the Court to determine that an attorney is disabled or

incapacitated from continuing the practice of law, the Board shall request such action under the provisions of Section 29 as may be indicated in order to protect the interests of the disabled or allegedly disabled attorney and the attorney's clients.

- 27.7. (a) No attorney transferred to disability inactive status pursuant to Section 27 may resume active status until reinstated by order of the Court. Any attorney transferred to disability inactive status pursuant to Section 27 shall be entitled to petition for reinstatement to active status once a year or at such shorter intervals as the Court may direct in the order transferring the respondent to disability inactive status, or any modification thereof. The petition for reinstatement shall be filed with the Court in the form adopted by the Board. The petitioner shall serve a copy of the petition upon Disciplinary Counsel, who shall investigate the matter and file an answer to the petition. The answer shall include a recommendation as to whether the petition should be granted without a hearing or referred to a hearing panel for a hearing.
- (b) Upon the filing of a petition for reinstatement pursuant to Section 27, the Court may take or direct such action as it deems necessary or proper to a determination of whether the attorney's disability has been removed, including a direction for an examination of the attorney by such qualified medical experts as the

Court shall designate and the furnishing of such expert's report to the Board, the Court, and the attorney and the attorney's counsel. In its discretion, the Court may direct that the expense of such an examination shall be paid by the attorney, and that the attorney establish proof of competence and learning in law, which proof may include certification by the Board of Law Examiners of the successful completion of an examination for admission to practice. The Court also may refer the petition to a hearing panel for a hearing in which the petitioner shall have the burden of proof. The hearing shall be governed by Sections 30.3-30.6. The petition shall be granted upon a showing by clear and convincing evidence that the attorney's disability has been removed and the attorney is fit to resume the practice of law.

(c) Pending disciplinary complaints against the attorney, whether filed before or after the attorney's transfer to disability inactive status, must be resolved before the effective date of any reinstatement. Provided, however, that the Court may order reinstatement pending the completion of any conditional disciplinary action (e.g., probation or restitution) imposed upon the attorney or the final completion of the terms of any agreement executed by the attorney and the Tennessee Lawyers Assistance Program.

27.8. Where an attorney has been transferred to disability inactive status by an order in accordance with Section 27.1 and, thereafter, in proceedings duly taken, the attorney has been judicially declared to be competent, this Court may dispense with further evidence that the attorney's disability has been removed and may direct the attorney's reinstatement to active status upon such terms as the Court deems proper and advisable.

27.9. The filing of a petition for reinstatement to active status by an attorney transferred to disability inactive status because of disability shall be deemed to constitute a waiver of any doctor-patient privilege with respect to any treatment of the attorney during the period of disability. The attorney shall be required to disclose the name of every psychiatrist, psychologist, physician and hospital or other institution by whom or in which the attorney has been examined or treated since the transfer to disability inactive status, and shall furnish to the Court written consent to each to divulge such information and records as requested by court appointed medical experts.

### Section 28. Notice to Clients, Adverse Parties, and Other Counsel

- **28.1. Effective Date of Order**. Orders imposing disbarment, suspension, transfers to disability inactive status, or temporary suspension are effective on a date ten days after the date of the order, except where the Court finds that immediate disbarment, suspension, or temporary suspension is necessary to protect the public.
- **28.2**. **Recipients of Notice; Contents**. By no later than the effective date of the order, the respondent attorney shall notify or cause to be notified by registered or certified mail, return receipt requested:
  - (a) all clients being represented in pending matters;
  - (b) all co-counsel in pending matters; and

(c) all opposing counsel in pending matters, or in the absence of opposing counsel, the adverse parties,

of the order of the Court and that the attorney is therefore disqualified to act as attorney after the effective date of the order. The notice to be given to the attorney(s) for an adverse party, or, in the absence of opposing counsel, the adverse parties, shall state the last known address of the client of the respondent attorney. The notice shall inform the recipient of the effective date of the suspension and the effect it will have on the attorney's representation of the client in the applicable matter.

**28.3. Special Notice**. The Court may direct the issuance of notice to such financial institutions or others as may be necessary to protect the interests of clients or other members of the public.

- **28.4**. **Duty to Maintain Records**. The respondent attorney shall keep and maintain records of the steps taken to accomplish the requirements of Sections 28.1 and 28.2 and shall make those records available to Disciplinary Counsel on request.
- 28.5. Return of Client Property. The respondent attorney shall deliver to all clients any papers or other property to which they are entitled and shall notify them and any counsel representing them of a suitable time and place where the papers and other property may be obtained, calling attention to any urgency for obtaining the papers or other property.
- **28.6**. **Refund of Fees.** By no later than the effective date of the order, the respondent attorney shall refund any part of any fees, expenses, or costs paid in advance that has not been earned or expended, unless the order directs otherwise.

28.7. Withdrawal from Representation. In the event another attorney does not become attorney of record on behalf of the client before the effective date of the order, the respondent attorney shall within ten days after the effective date of the order move in the court, agency or tribunal in which the proceeding is pending for leave to withdraw. The respondent attorney shall in that event file with the court, agency, or tribunal before which the proceeding is pending a copy of the notice to opposing counsel or adverse parties, including the place of residence and all mailing addresses of the client of the respondent attorney.

28.8. New Representation Prohibited. Prior to the effective date of the order, if not immediately, the respondent attorney shall not undertake any new legal matters. By no later than the effective date of the order, the respondent attorney shall cease to maintain a presence or occupy an office where the practice of law is conducted. Within thirty days after the effective date of the order, the respondent attorney shall take such action as is necessary to cause the removal of any indicia of attorney, lawyer, counselor at law, legal assistant, law clerk, or similar title.

**28.9**. **Affidavit Filed with Board**. Within ten days after the effective date of the order, the respondent attorney shall file with the Board an affidavit showing:

(a) Compliance with the provisions of the order and with Section 28;

- (b) All other state, federal, and administrative jurisdictions to which the attorney is admitted to practice;
- (c) Place of residence and all addresses where communications may thereafter be directed; and
- (d) Service of a copy of the affidavit upon Disciplinary Counsel, which shall include proof of compliance with Section 28.2.
- **28.10**. **Reinstatement**. Proof of compliance with Section 28 shall be a condition precedent to any petition for reinstatement.
- **28.11**. **Publication of Notice**. The Board shall provide a notice of the disbarment, suspension, disability inactive status, temporary suspension or reinstatement to all State judges and to the Tennessee Bar Association, and shall cause the same to be published in a newspaper of general circulation in each county in which the respondent attorney maintained an office for the practice of law, and to be published in such other publications as the Board may determine to be appropriate.

Section 29. Appointment of Counsel to Protect Clients' Interests When Their Attorney Has Been Transferred to Disability Inactive Status, Placed on Temporary Suspension, Suspended or Disbarred, or Has Disappeared,

Abandoned a Law Practice, or Died, or is Alleged to be Disabled or Incapacitated Pursuant to Section 27.3

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29.1. Appointment and Duties of Receiver Attorney. If an attorney has been transferred to disability inactive status, placed on temporary suspension, suspended, or disbarred, and there is evidence that he or she has not complied with Section 28; or if an attorney has disappeared, abandoned a law practice, or died, or is alleged to be disabled or incapacitated from continuing the practice of law pursuant to Section 27.3; and no partner, executor, or other responsible party capable of conducting the attorney's affairs is known to exist, a person or persons with personal knowledge shall file with the Presiding Judge in the judicial district in which the attorney maintained a practice an affidavit(s) setting forth the pertinent facts. The Presiding Judge thereafter, upon proper proof of the fact, shall appoint an attorney or attorneys ("Receiver Attorneys") to take custody of the files of the lawyer and inventory the same, advise clients of the death and/or disability of the attorney, and the need for the clients to retain substitute counsel, return the file to the client upon request, or any

other actions as directed by the Presiding Judge. The Receiver Attorney shall take appropriate steps, subject to the discretion of the Presiding Judge and upon appropriate order of the court, to sequester client funds of the attorney pursuant to Section 29.4. The appointment of the Receiver Attorney by the Presiding Judge shall not be deemed in any manner to create the relationship of attorney and client between the Receiver Attorney and any person whatsoever.

29.2. Duty of Presiding Judge. Upon notification pursuant to Section 29.1 of the transfer of an attorney to disability inactive status, temporary suspension of the attorney, suspension of the attorney, or disbarment of the attorney, where there is evidence that the attorney has not complied with Section 28; or of the disappearance, abandonment of law practice, death, disability, or incapacitation from continued practice of law pursuant to Section 27.3, the Presiding Judge shall, in addition to appointing Receiver Attorneys to carry out the duties imposed by this Section, notify clerks of courts in the judicial district and any appropriate local Bar Associations of the appointment of the Receiver Attorneys to conduct the duties and responsibilities imposed by this Section.

29.3. Protection for Records Subject to Inventory. Any Receiver Attorney so appointed shall not be permitted to disclose any information contained in any files inventoried without the consent of the client to whom the file relates or orders of the Presiding Judge, except as necessary to carry out the orders of the court which appointed the Receiver Attorney to make the inventory. The inventory should include both open and closed files.

29.4. Custody of Funds. Any Receiver Attorney appointed pursuant to the provisions of this Section shall, with the express approval of the Presiding Judge upon proper application by said Receiver Attorney, be permitted to take custody and control over the funds contained in bank accounts and other depositories maintained for the purpose of operating accounts as well as all trust accounts of the attorney for whom the appointment has been made. The funds thus transferred to the control of the Receiver Attorney shall be retained by the Receiver Attorney and disbursed, utilized or expended pursuant to orders of the Presiding Judge.

**29.5**. **Disposition of Files**. All files subject to the control, supervision and custody of Receiver Attorneys, pursuant to appointment under the provisions of this Section, shall be maintained by Receiver Attorneys until the Presiding Judge shall,

upon proper petition, direct an alternative place of preservation or repository as, in the sole discretion of the Presiding Judge, is appropriate under all known circumstances.

29.6. Limitation of Liability. Any person or entity making a notification to the Presiding Judge pursuant to the provisions of Section 29, or any attorney appointed as a Receiver Attorney pursuant to Section 29 by the Presiding Judge of the judicial district in which the attorney maintained a practice and who is charged with the responsibility of inventorying files and taking such action as further required by said appointment by the Presiding Judge, shall be entitled to and receive the full extent of all immunities and protections given to judges of the circuit and chancery courts of the State of Tennessee, without exception or limitation, for all acts taken pursuant to, arising out of, or connected with the appointment and any subsequent orders of the Presiding Judge.

#### Section 30. Reinstatement

**30.1**. No attorney suspended for one year or more or disbarred may resume practice until reinstated by order of the Court, except as provided in Section 10.6.

Any attorney suspended for less than one year or for an indefinite period to be determined by the conditions imposed by the judgment may resume practice without reinstatement after filing an affidavit with the Board showing that the attorney has fully complied with the conditions imposed by the judgment, including the payment of costs incurred by the Board in the prosecution of the preceding disciplinary proceeding and any court costs assessed against the attorney in any appeal from such proceeding.

- **30.2**. An attorney who has been disbarred after hearing or by consent may not apply for reinstatement until the expiration of at least five years from the effective date of the disbarment. An attorney who has previously been disbarred and reinstated is not eligible for reinstatement following a second disbarment.
- 30.3. Petitions for reinstatement by a disbarred or suspended attorney shall be filed under this Section, regardless of when or under what procedure the suspension or disbarment occurred. The qualifications and requirements for reinstatement existing when the suspension was entered shall apply to any subsequent reinstatement proceeding. No application for reinstatement shall be filed more than ninety days prior to the time the disbarred or suspended attorney shall first be eligible for

reinstatement. The petition for reinstatement shall be filed with the Board and served upon Disciplinary Counsel promptly. Upon receipt of the petition, Disciplinary Counsel shall investigate the matter and file and serve upon the petitioning attorney a responsive pleading to the petition. The Board shall promptly refer the petition to a hearing panel in the disciplinary district in which the petitioning attorney maintained an office at the time of the disbarment or suspension. The hearing panel shall schedule a hearing at which the petitioning attorney shall have the burden of demonstrating by clear and convincing evidence that the petitioning attorney has the moral qualifications, competency and learning in law required for admission to practice law in this state and that the resumption of the practice of law within the state will not be detrimental to the integrity and standing of the bar or the administration of justice, or subversive to the public interest. The hearing panel shall within thirty days file a report containing its findings and decision and transmit its report, together with the record, to the Board. Either party dissatisfied with the hearing panel's decision may appeal as provided in Section 33.

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**30.4**. If it is the decision of the hearing panel that petitioning attorney be reinstated, the Board shall review the record and within sixty days either appeal as provided in Section 33 or transmit to the Court the record of the proceedings before

the hearing panel together with its report approving same. The Court will take such action upon the record so transmitted as it deems appropriate. No attorney will be reinstated except by order of the Court.

- **30.5**. The hearing panel or reviewing court may impose conditions on the petitioning attorney's reinstatement, including, without limitation, certification by the Board of Law Examiners of the successful completion of an examination for admission to practice; and, the assignment of a practice monitor for the purposes and pursuant to the procedures set forth in Section 12.9. The petitioning attorney shall pay the costs associated with the conditions of reinstatement, including without limitation a reasonable fee to the practice monitor pursuant to the procedures in Section 12.9(d).
- **30.6**. In all proceedings upon a petition for reinstatement, cross-examination of the petitioning attorney's witnesses and the submission of evidence, if any, in opposition to the petition shall be conducted by Disciplinary Counsel.
- **30.7**. Petitions for reinstatement under this Section shall be accompanied by an advance cost deposit in an amount to be set from time-to-time by the Board to

cover anticipated costs of the reinstatement proceeding. All advance cost deposits collected hereunder shall be deposited by the Board with the State Treasurer; all such funds including earnings on investments and all interest and proceeds from said funds, if any, are deemed to be, and shall be designated as, funds belonging solely to the Board. Withdrawals from those funds shall only be made by the Board to cover costs of reinstatement proceedings, and reimbursement of advance cost deposits not expended. Such advance cost deposit funds shall be maintained, managed, and administered solely and exclusively by the Board.

30.8. If the petitioning attorney is found unfit to resume the practice of law, the petition shall be dismissed. If the petitioning attorney is found fit to resume the practice of law, the judgment shall reinstate the petitioning attorney; provided, however, that the judgment may make such reinstatement conditional upon the payment of all or part of the costs of the proceeding, and upon the making of partial or complete restitution to parties harmed by the petitioning attorney's misconduct which led to the suspension or disbarment; and the reinstatement may be conditioned upon the furnishing of such proof of competency as may be required by the judgment, in the discretion of the Court, which proof may include certification by the Board of Law Examiners of the successful completion of examination for admission to

practice. The reinstatement further may be conditioned upon the assignment of a practice monitor for the purposes and pursuant to the procedures set forth in Section 12.9. The petitioning attorney shall pay a reasonable fee to the practice monitor pursuant to the procedures in Section 12.9(d).

**30.9**. **Successive Petitions**. No petition for reinstatement under this Rule shall be filed within two years following an adverse judgment upon a petition for reinstatement filed by or on behalf of the same person, unless otherwise ordered by the Court in denying the petition for reinstatement.

## Section 31. Expenses, Audit, Reimbursement of Costs

**31.1**. **Expenses**. The salaries of Disciplinary Counsel and staff, their expenses, administrative costs, and the expenses of the members of the Board and of members of the district committees shall be paid by the Board out of the funds collected under the provisions of this Rule.

**31.2**. **Accounting**. The Administrative Office of the Courts performs accounting functions for the Board, either directly or through its oversight and final approval of transactions performed by Board personnel.

#### 31.3. Reimbursement of Costs.

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(a) In the event that a judgment of disbarment, suspension, public censure, private reprimand, temporary suspension, disability inactive status, reinstatement, or denial of reinstatement results from formal proceedings, Disciplinary Counsel shall within fifteen days from the hearing panel's submission of such judgment pursuant to Section 15.3 make application to the hearing panel for the assessment against the respondent or petitioning attorney of the necessary and reasonable costs of the proceedings, including court reporter's expenses for appearances and transcription of all hearings and depositions, the expenses of the hearing panel in the hearing of the cause, and the hourly charge of Disciplinary Counsel in investigating and prosecuting, and shall serve a copy of such application on respondent or petitioning attorney and the petitioning attorney's counsel of record pursuant to Section 18.2. The application shall be accompanied by an affidavit and such other documentary evidence as Disciplinary Counsel deems appropriate documenting the hours expended and the costs incurred by Disciplinary Counsel in investigating and prosecuting the

complaint or responding to the petition for reinstatement. Such proof shall create a rebuttable presumption as to the necessity and reasonableness of the hours expended and the costs incurred. The respondent or petitioning attorney may within fifteen days after Disciplinary Counsel's application submit to the hearing panel and serve on Disciplinary Counsel pursuant to Section 18.2 any response in opposition to the application for an assessment of costs. The burden shall be upon respondent or petitioning attorney to prove by a preponderance of the evidence that the hours expended or costs incurred by Disciplinary Counsel were unnecessary or unreasonable. Disciplinary Counsel or the respondent or petitioning attorney may request a hearing before the hearing panel, in which event, the hearing panel shall promptly schedule the same. The hearing panel shall within fifteen days from the conclusion of such hearing, or in the event no hearing is requested, within fifteen days from the date on which the respondent or petitioning attorney's response is due or is submitted, whichever is earlier, submit its findings and judgment with respect to Disciplinary Counsel's application for the assessment of costs.

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(b) In the event that a judgment as set forth in Subsection (a) is appealed to the circuit or chancery court pursuant to Section 33 and the Board is the prevailing party in such appeal, Disciplinary Counsel may make application to the circuit or chancery court for the assessment against the respondent or petitioning attorney of

the necessary and reasonable costs of the trial court proceedings, including court reporter's expenses for appearances and transcription of all hearings and depositions and the hourly charge of Disciplinary Counsel for the trial court proceedings.

- (c) In the event that the decree of the circuit or chancery court is appealed to the Court pursuant to Section 33 and the Board is the prevailing party in such appeal, Disciplinary Counsel may make application to the Court for the assessment against the respondent or petitioning attorney of the necessary and reasonable costs of the proceedings before the Court, including court reporter's expenses for appearances and transcription of all hearings and depositions and the hourly charge of Disciplinary Counsel for the proceedings before the Court.
- (d) The hourly charges of Disciplinary Counsel on formal proceedings shall be assessed at the rates set forth in Tenn. Sup. Ct. R. 13, Section 2(c)(1) for compensation of counsel appointed for indigent criminal defendants in non-capital cases.
- (e) Payment of the costs and fees assessed pursuant to this Section shall be required as a condition precedent to reinstatement of the respondent or petitioning attorney. In the discretion of the Chief Disciplinary Counsel, the respondent or petitioning attorney may, upon a showing of extraordinary need, be permitted to pay costs in periodic payments. If a payment plan is permitted, the respondent or

petitioning attorney also shall pay the Board interest at the statutory rate. If for any reason, the respondent or petitioning attorney does not abide by the terms of the payment plan, the Chief Disciplinary Counsel shall revoke the plan and the respondent or petitioning attorney shall be required to pay the balance of any unpaid assessment of costs within thirty days thereof.

## Section 32. Confidentiality

- **32.1**. All matters, investigations, or proceedings involving allegations of misconduct by or the disability of an attorney, including all hearings and all information, records, minutes, files or other documents of the Board, district committee members and Disciplinary Counsel shall be confidential and privileged, and shall not be public records, until or unless:
- (a) a recommendation for the imposition of public discipline, without the initiation of a formal disciplinary proceeding pursuant to Section 15.2, is filed with the Court by the Board; or
- (b) a petition to initiate a formal disciplinary proceeding is filed pursuant to Section 15.2; or
  - (c) the respondent attorney requests that the matter be public; or

(d) the investigation is predicated upon conviction of the respondent attorney for a crime; or

- (e) in matters involving alleged disability, the Court enters an order transferring the respondent attorney to disability inactive status pursuant to Section 27.
- 32.2. In disability proceedings referred to in Sections 27 and 32.1(e), the order transferring the respondent attorney to disability inactive status shall become a public record upon filing; however, all other documents relating to the respondent attorney's disability proceeding, including any subsequent petition for reinstatement after transfer to disability inactive status, shall not be public records and shall be kept confidential. An order granting a petition for reinstatement after transfer to disability inactive status shall become a public record upon filing.
- **32.3**. All work product and work files (including internal memoranda, correspondence, notes and similar documents and files) of the Board, district committee members, and Disciplinary Counsel shall be confidential and privileged and shall not be public records.

32.4. In order to protect the interests of a complainant, respondent or petitioning attorney, witness, or third party, the Board may, at any stage of the proceedings, upon application of any person and for good cause shown, issue a protective order prohibiting the disclosure of specific information or documents, or the closure of any hearing, and direct that the proceedings be conducted so as to implement the order, including requiring that the hearing be conducted in such a way as to preserve the confidentiality of the information that is the subject of the application. After the initiation of a formal proceeding, any such application shall be filed with and decided by the assigned hearing panel.

32.5. All participants in any matter, investigation, or proceeding shall conduct themselves so as to maintain confidentiality. However, unless a protective order has been entered, nothing in this Section or this Rule shall prohibit the complainant, respondent or petitioning attorney, or any witness from disclosing the existence or substance of a complaint, matter, investigation, or proceeding under this Rule or from disclosing any documents or correspondence filed by, served on, or provided to that person.

The Board, district committee members, hearing panel members, Disciplinary Counsel, their assistants, staff and employees shall maintain confidentiality with

respect to all pending matters, investigations and proceedings arising under this Rule, except that in the event of any of the circumstances set forth in Section 32.1 (a)-(e), Disciplinary Counsel may disclose the pendency, general subject matter, and status of the matter.

- **32.6**. In those disciplinary proceedings in which an appeal is taken pursuant to Section 33, the records and hearing in the circuit or chancery court and in the Court shall be public to the same extent as in all other cases.
- 32.7. The provisions of this Rule shall not be construed to deny access to relevant information to authorized agencies investigating the qualifications of judicial candidates; or to other jurisdictions investigating qualifications for admission to practice; or to law enforcement agencies investigating qualifications for government employment; or to prevent the Board from reporting evidence of a crime by an attorney or other person to courts or law enforcement agencies; or to prevent the Board from reporting to the Tennessee Lawyer Assistance Program evidence of a disability that impairs the ability of an attorney to practice or serve; or to prevent the Board or Disciplinary Counsel from defending any action or proceeding now pending or hereafter brought against either of them. In addition, the Board shall transmit

notice of all public discipline imposed by the Court on an attorney or the transfer to inactive status due to disability of an attorney to the National Discipline Data Bank maintained by the American Bar Association.

**32.8**. Nothing in this Section is intended to limit or repeal any confidentiality or privilege afforded by other law.

## Section 33. Appeal

33.1. (a) The respondent or petitioning attorney or the Board may appeal the judgment of a hearing panel by filing within sixty days of the date of the hearing panel's judgment a Petition for Review in the circuit or chancery court of the county in which the office of the respondent or petitioning attorney was located at the time the charges were filed with the Board. If the respondent or petitioning attorney was located outside this State, the Petition for Review shall be filed in the circuit court or chancery court of Davidson County, Tennessee.

(b) The review shall be on the transcript of the evidence before the hearing panel and its findings and judgment. If allegations of irregularities in the procedure before the hearing panel are made, the trial court is authorized to take such additional proof as may be necessary to resolve such allegations. The court may affirm the decision of the hearing panel or remand the case for further proceedings. The court may reverse or modify the decision if the rights of the party filing the Petition for Review have been prejudiced because the hearing panel's findings, inferences, conclusions or decisions are: (1) in violation of constitutional or statutory provisions; (2) in excess of the hearing panel's jurisdiction; (3) made upon unlawful procedure; (4) arbitrary or capricious or characterized by abuse of discretion or clearly unwarranted exercise of discretion; or (5) unsupported by evidence which is both substantial and material in the light of the entire record. In determining the substantiality of evidence, the court shall take into account whatever in the record fairly detracts from its weight, but the court shall not substitute its judgment for that of the hearing panel as to the weight of the evidence on questions of fact.

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- (c) There shall be no petitions for rehearing in the trial court.
- (d) Either party dissatisfied with the decree of the circuit or chancery court may prosecute an appeal directly to the Court where the cause shall be heard upon the transcript of the record from the circuit or chancery court, which shall include the

transcript of evidence before the hearing panel. Prior decisions of the Court holding that appeal of disciplinary proceedings must be taken to the Court of Appeals because Tenn. Code Ann. § 16-4-108 so requires are expressly overruled. Except as otherwise provided in this Rule, Tenn. R. App. P. 24, 25, 26, 27, 28, 29 and 30 shall apply to such appeals to this Court.

33.2. The Chief Justice shall designate a trial judge or chancellor, regular or retired, who shall not reside within the geographic boundaries of the chancery division or circuit court wherein the office of the respondent or petitioning attorney was located at the time the charges were filed with the Board. It shall be this judge's or chancellor's duty to review the case in the manner set forth in Section 33.1 and to enter judgment upon the minutes of the circuit or chancery court of the county where the case is heard, and the judgment shall be effective as if the special judge were the regular presiding judge of said court. The duty is imposed upon the clerks and the regular trial judge to promptly notify the Chief Justice of the filing of an appeal in disciplinary cases.

**33.3.** (a) The judgment of the hearing panel may be stayed in the discretion of the hearing panel, pending any appeal pursuant to Section 33. Upon the filing of a

Petition for Review pursuant to Section 33, and in the event the judgment is not stayed by the hearing panel, the trial court in its discretion may stay the hearing panel's judgment upon motion of a party.

(b) The final judgment of the trial court may be stayed in the discretion of the trial court, pending an appeal to the Court pursuant to Section 33. In the event the trial court does not issue a stay pending appeal, the Court may issue a stay upon the motion of a party.

#### Section 34. Additional Rules of Procedure

- **34.1.** (a) The Board Chair may authorize the preparation of all or any portion of the transcript of a hearing upon a written request from the hearing panel stating the need therefore. If request is made by the hearing panel for only a portion of the transcript, either Disciplinary Counsel or the respondent or petitioning attorney may request in writing from the Chair authorization for transcription of any other portion of the hearing for completeness. Each party shall pay for that portion of the transcript which the respective party requests.
- (b) It is the responsibility of the party seeking review of the hearing panel's decision to procure and file the transcript of the hearing. However, if there is no

appeal from the judgment of the hearing panel, the hearing shall not be transcribed unless requested by one of the parties, which party shall pay the expense of transcription. The court reporter shall preserve the record of the proceedings until the time for appeal has expired.

- **34.2**. Except as is otherwise provided in this Rule, time is directory and not jurisdictional. Time limitations are administrative, not jurisdictional. Failure to observe such directory time intervals may result in contempt of the agency having jurisdiction but will not justify abatement of any disciplinary investigation or proceeding.
- **34.3**. (a) Except as otherwise provided in this Rule, the Tennessee Rules of Civil Procedure and the Tennessee Rules of Evidence apply in disciplinary case proceedings before the hearing panel.
- (b) Disciplinary Counsel's work product shall not be required to be produced, nor shall a member of the hearing panel or the Board, the Chief Disciplinary Counsel, or the staff be subject to deposition, including Tenn. R. Civ. P. 30.02(6) depositions, or compelled to give testimony, unless ordered by the trial court upon a showing by the requesting party of substantial need and an inability to obtain substantially

equivalent materials by other means without undue hardship during an appeal pursuant to Section 33.

#### Section 35. Detection and Prevention of Trust Account Violations

- **35.1**. Maintenance of Trust Funds in Approved Financial Institutions; Overdraft Notification.
- (a) Clearly Identified Trust Accounts in Approved Financial Institutions Required.
- (1) Attorneys who practice law in Tennessee shall deposit all funds held in trust in this jurisdiction in accounts clearly identified as "trust" or "escrow" accounts, referred to herein as "trust accounts," and shall take all steps necessary to inform the depository institution of the purpose and identity of the accounts. Funds held in trust include funds held in any fiduciary capacity in connection with a representation, whether as trustee, agent, guardian, executor or otherwise. Attorney trust accounts shall be maintained only in financial institutions approved by the Board, provided however nothing herein shall be construed as limiting any statutory provisions dealing with the investment of trust and/or estate assets, or the investment authority granted in any instrument creating a fiduciary relationship.

(2) Every attorney engaged in the practice of law in Tennessee shall maintain and preserve for a period of at least five years, after final disposition of the underlying matter, the records of the accounts, including checkbooks, canceled checks, check stubs, vouchers, ledgers, journals, closing statements, accounting or other statements of disbursements rendered to clients or other parties with regard to trust funds or similar equivalent records clearly and expressly reflecting the date, amount, source and explanation for all receipts, withdrawals, deliveries and disbursements of the funds or other property of a client. The five year period for preserving records created herein is only intended for the application of this rule and does not alter, change or amend any other requirements for record-keeping as may be required by other laws, statutes or regulations.

(b) Overdraft Notification Agreement and Acknowledgment of Authorization Required. A financial institution shall be approved as a depository for attorney trust accounts if it files with the Board an acknowledgment of the attorney's constructive consent of disclosure of their trust account financial records as a condition of their admission to practice law, and the financial institution's agreement, in a form provided by the Board to report to the Board whenever any properly payable instrument is presented against an attorney trust account containing insufficient funds, irrespective of whether or not the instrument is honored. The Board shall

establish rules governing approval and termination of approved status for financial institutions, and shall annually publish a list of approved financial institutions. No trust account shall be maintained in any financial institution that does not acknowledge constructive authorization by the attorney and agree to so report. Any such acknowledgment and agreement shall apply to all branches of the financial institution and shall not be canceled except upon thirty days notice in writing to the Board.

- (c) Overdraft Reports. The overdraft notification agreement shall provide that all reports made by the financial institution shall be in the following format:
- (1) In the case of a dishonored instrument, the report shall be identical to the overdraft notice customarily forwarded to the depositor, and should include a copy of the dishonored instrument, if such a copy is normally provided to depositors;
- (2) In the case of instruments that are presented against insufficient funds but which instruments are honored, the report shall identify the financial institution, the attorney or law firm, the account number, the date of presentation for payment, and the date paid, as well as the amount of overdraft created thereby.
- (d) Timing of Reports. Reports under Subpart (c) shall be made simultaneously with, and within the time provided by law for notice of dishonor, if any. If an instrument presented against insufficient funds is honored, then the report

shall be made within five banking days of the date of presentation for payment against insufficient funds.

- (e) Consent by Attorneys. Every attorney practicing or admitted to practice in this jurisdiction shall, as a condition thereof, be conclusively deemed, under the financial records privacy laws, other similar laws, or otherwise, to have designated the Board as their agent for the purpose of disclosure of financial records by financial institutions relating to their trust accounts; conclusively deemed to have authorized disclosure of financial records relating to their trust accounts to the Board; and, conclusively deemed to have consented to the reporting and production of financial records requirements contemplated or mandated by Sections 35.1 or 35.2 of this Rule.
- (f) No Liability Created. Nothing herein shall create or operate as a liability of any kind or nature against any financial institution for any of its actions or omissions in reporting overdrafts or insufficient funds to the Board.
- (g) Costs. Nothing herein shall preclude a financial institution from charging a particular attorney or law firm for the reasonable cost of producing the reports and records required by this rule.
  - (h) Definitions. For the purpose of this Rule:

- (1) "Financial institution" includes a bank, savings and loan association, credit union, savings bank, and any other business or person that accepts for deposit funds held in trust by attorneys.
- (2) "Properly payable" refers to an instrument which, if presented in the normal course of business, is in a form requiring payment under the laws of this jurisdiction.
- (3) "Notice of dishonor" refers to the notice that a financial institution is required to give, under the laws of this jurisdiction, upon presentation of an instrument that the institution dishonors.

### 35.2. Verification of Bank Accounts.

(a) Generally. Whenever Disciplinary Counsel has probable cause to believe that bank accounts of an attorney that contain, should contain or have contained funds belonging to clients have not been properly maintained or that the funds have not been properly handled, Disciplinary Counsel shall request the approval of the Chair or Vice-Chair of the Board to initiate an investigation for the purpose of verifying the accuracy and integrity of all bank accounts maintained by the attorney. If the Chair or Vice-Chair approves, Disciplinary Counsel shall proceed to verify the accuracy of the bank accounts.

(b) Confidentiality. Investigations, examinations, and verifications shall be conducted so as to preserve the private and confidential nature of the attorney's records insofar as is consistent with these rules and the attorney-client privilege; however, no assertion of attorney-client privilege or confidentiality will prevent an inspection or audit of a trust account as provided in this Rule.

### Section 36. Tennessee Lawyer Assistance Program

The Tennessee Lawyers Assistance Program (TLAP) was established by the Court to provide immediate and continuing help to attorneys, judges, bar applicants, and law students who suffer from physical or mental disabilities that result from disease, disorder, trauma, or age and that impair their ability to practice or serve.

#### 36.1. Referrals to TLAP.

(a) Pursuant to Rule 33.07(A) of the Rules of the Tennessee Supreme Court, the Board, its hearing panels or Disciplinary Counsel may provide a written referral to TLAP of any attorney who the Board, hearing panel, or Disciplinary Counsel (collectively, "the BPR") determines:

(1) has failed to respond to a disciplinary complaint;

- (2) has received three or more complaints within a period of twelve months;
- (3) has received a complaint that includes multiple failures to appear or to respond or to take any other action in compliance with established rules or time guidelines;
  - (4) has pleaded impairment or disability as a defense to a complaint;
- (5) has exhibited behavior or has engaged in behavior that, in the BPR's determination, warrants consultation and, if recommended by TLAP, further assessment, evaluation, treatment, assistance, or monitoring.
- (6) is seeking readmission or reinstatement where there is a question of either prior or present impairment or disability; or
  - (7) is requesting TLAP's involvement.
- (b) The Executive Director of TLAP shall review any referral by the BPR. If the Executive Director of TLAP deems that assistance and monitoring of an attorney is appropriate, the Executive Director will make reasonable efforts to enter into a Monitoring/Advocacy Agreement ("Agreement") with the attorney pursuant to Rule 33.05(E) of the Rules of the Tennessee Supreme Court. If the Executive Director of TLAP determines that TLAP assistance is not appropriate, for whatever reason, the Executive Director shall report that determination to the BPR, without further

elaboration and without disclosure of information otherwise confidential under Rule 33.10.

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- (c) The BPR will provide written notification to the Executive Director of TLAP that TLAP's assistance will be or has been recommended in any matter pending before the BPR or when TLAP has an ongoing relationship with an attorney who has a matter pending before the BPR. The BPR will provide such notification prior to the date of any hearing and will further provide notice of any hearing date. The Executive Director of TLAP or his or her representative may attend any such hearing.
- (d) The BPR will provide written notification to the Executive Director of TLAP of any provision concerning the participation of TLAP included in any proposed order submitted by the BPR to the Court. The Executive Director of TLAP will notify the BPR of any requested modification of the order and may decline involvement. If the Executive Director of TLAP declines involvement of TLAP, the BPR shall not include TLAP's participation in any proposed order submitted to the Court.
- (e) Pursuant to Rule 33.07 (B) of the Rules of the Tennessee Supreme Court, TLAP will provide the BPR with the following information: 1942

- (1) TLAP will notify the BPR of a referred attorney's failure to establish contact with TLAP or enter into a recommended Agreement.
- (2) If the attorney enters into an Agreement with TLAP, TLAP will provide a copy of the Agreement to the BPR. Such Agreement will provide for notification by TLAP to the BPR of substantial non-compliance with any of the terms or conditions of the Agreement. Contemporaneously with any such notification, the Executive Director of TLAP may make such recommendation to the BPR as TLAP deems appropriate.
- (3) Upon request of the BPR, TLAP will provide the BPR with a status report of monitoring and compliance pursuant to the Agreement. When appropriate, the BPR will obtain from TLAP's Executive Director a recommendation concerning the attorney's compliance with any Agreement.

## 36.2. Autonomy.

The BPR and TLAP shall remain completely independent, and the activities of one shall in no way be construed to limit or impede the activities of the other.

1958 APPENDIX

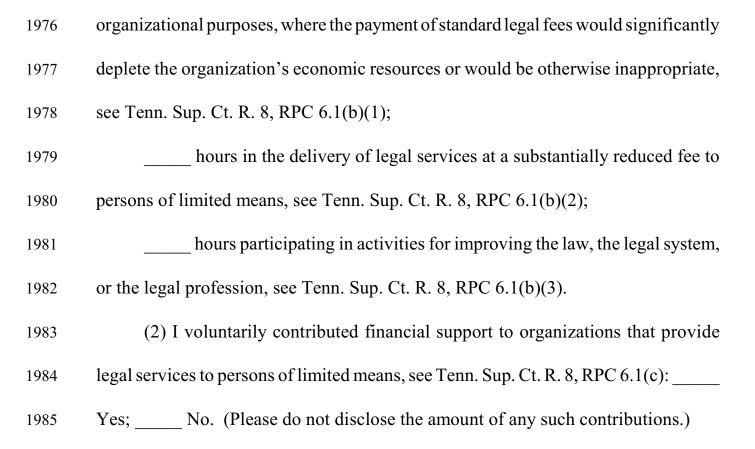
Many attorneys freely give their time and talents to improve our profession, our system of justice and our communities. Gathering information about this volunteer work by lawyers is essential to efforts to obtain and to maintain funding for civil and criminal legal services for the indigent and for promoting and maintaining the image of the legal profession. For that reason, the Court requests that you voluntarily report the extent of your pro bono activities in the preceding calendar year.

(1) I hereby report that in [year], I worked approximately:

hours in providing legal services without fee or expectation of fee to personas of limited means, see Tenn. Sup. Ct. R. 8, RPC 6.1(a)(1);

\_\_\_\_ hours in providing legal services without fee or expectation of fee to charitable, religious, civic, community, governmental, and educational organizations in matters that are designed primarily to address the needs of persons of limited means, see Tenn. Sup. Ct. R. 8, RPC 6.1(a)(2);

hours in the delivery of legal services at no fee or at a substantially reduced fee to individuals, groups, or organizations seeking to secure or protect civil rights, civil liberties, or public rights, or charitable, religious, civic, community, governmental, and educational organizations in matters in furtherance of their



# CHART A: RECONCILIATION OF RULE 9 (NEW TO FORMER)

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1	Preamble	3.1
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16	Complaints Against Board, District Committee, or Disciplinary Counsel	9
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NEW SECTION #	ТОРІС	FORMER SECTION #
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23	Disbarment by Consent	15
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26	Failure to Comply with Privilege Tax	32
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28	Notice to Clients, Adverse Parties, Counsel	18
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3	Grounds for Discipline	11
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11	Matters Involving Related Litigation	21
12	Service	18
13	Subpoenas	19
14	Attorneys Convicted of Crimes/Summary Suspension	22
15	Disbarment by Consent	23
16	Discipline by Consent	24
17	Reciprocal Discipline	25
18	Notice to Clients, Adverse Parties, Counsel	28
19	Reinstatement	30

FORMER SECTION #	TOPIC	NEW SECTION #
20	Periodic Assessment of Attorneys	10
21	Disability	27
22	Appointment of Counsel to Represent Clients' Interest	29
23	Other Procedures	34
24	Expenses/Reimbursement of Costs	31
25	Confidentiality	32
26	Ethics Opinions	5
27	Immunity	17
28	TLAP	36
29	Trust Funds	35
30	Diversion of Disciplinary Cases	13
31	Attorneys Adjudged to Have Refused to Comply with Orders/Summary Suspension	Deleted
32	Failure to Comply with Privilege Tax	26
33	Multijurisdictional Practice	9
New	Definitions	2