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Clerk of the Appellate Courts

Rec'd By

IN THE SUPREME COURT OF TENNESSEE AT NASHVILLE

IN RE: RULE 8, RPC 7.6 AND RULE 44, RULES OF THE TENNESSEE SUPREME COURT

No. ADM2021-01008

COMMENT OF THE TENNESSEE BAR ASSOCIATION IN SUPPPORT OF THE COURT'S PROPOSED REVISIONS TO RULE 8, RPC 7.6 AND RULE 44

The Tennessee Bar Association ("TBA") provides the following comment in support of the Court's proposed deletion of Tennessee Supreme Court Rule 44 and amendments to Tenn. Sup. Ct. R. 7.6.

The TBA applauds the Court for the proposed revisions and believes that adoption of the proposed revisions will go a long way to re-regulating the topics of intermediary organizations in Tennessee in a fashion that will be more likely to encourage compliance with the rules and may result in more access to information about the availability of legal services. The TBA has only one suggested revision that focuses on a portion of the language in proposed Comment [2] to RPC 7.6. The TBA believes that the current proposed language appears to be unnecessarily ambiguous. Consistent with what the TBA believes to be the Court's intentions, the TBA would suggest that the last sentence of Comment [2] be broken into two sentences and revised to read as follows:

If a lawyer discovers that an intermediary organization is operating in any of the ways prohibited by paragraph (b), the lawyer shall not begin participation with the intermediary organization. If a lawyer is already participating with an intermediary organization when they come to learn of noncompliance, the lawyer shall either terminate the lawyer's participation with the intermediary organization or seek to have the intermediary organization correct the noncompliance to allow the lawyer's continued participation.

Respectfully submitted,

TENNESSEE BAR ASSOCIATION

By: SHERIE LEA EDWARDS (BPR No. 17962)

President, Tennessee Bar Association State Volunteer Mutual Insurance Company P.O. Box 1065 Brentwood, TN 37024-1965

Tel: 615-846-8205 SherieE@svmic.com

edl@iplawgroup.com

EDWARD D. LANQUIST (BPR No. 13303) General Counsel, Tennessee Bar Association Patterson, PC 1600 Division Street, Suite 500 Nashville, TN 37203 Tel: 615-242-2400

JOYCELYN STEVENSON (BPR No. 21710)

Executive Director
Tennessee Bar Association
221 4th Avenue North, Suite 400
Nashville, TN 37219
Tel: 615-383-7421
istevenson@tnbar.org

Is/Brian S. Faughnan

BRIAN S. FAUGHNAN (BPR No. 19379)
Chair, Standing Committee on Ethics
and Professional Responsibility
Lewis Thomason
One Commerce Square
40 S. Main St., 29th Floor
Memphis, Tennessee 38103
Tel: 901-577-6139
bfaughnan@lewisthomason.com

CERTIFICATE OF SERVICE

The undersigned certifies that a true and correct copy of the foregoing will be served, within 7 days of the filing of this document, upon the individuals and organizations identified in Exhibit A to the petition by email.

Japan A. Menerson -

'EXHIBIT A"

Donnavon Vasek 15th Judicial District Bar President

dvasek@vrlawtn.com

Michelle Long

Administrative Office of the Courts

Deputy Director

michelle.long@tncourts.gov

Deborah Tate

Administrative Offices of the Courts

Director

deborah.taylor.tate@tncourts.gov

Nick Armes

Anderson County Bar Association

President

narmes@las.org

Megan Lane

Association for Women Attorneys

President

mlane@harrisshelton.com

Kristin Brown

Bedford County Bar Association

President

kristinbrownlaw@gmail.com

Kathryn Ellis

Blount County Bar President Kellis@ficknoxville.org

Odell Horton

Board of Professional Responsibility

Chair

ohorton@wyattfirm.com

Sandy Garrett

Board of Professional Responsibility

Chief Counsel

sgarrett@tbpr.org

Timothy Hewitt

Bradley County Bar President thewitt@loganthompsonlaw.com **Dudley Senter**

Bristol Bar Association President

lds@senterlaw.com

Jeff Coller

Campbell County Bar Association

President

collerlaw@gmail.com

Matt Maddox

Carroll County Bar Association

President

mattmaddox@bellsouth.net

Lynda Hood

Chattanooga Bar Association

Executive Director

lhood@chattbar.org

Jeffrey Maddux

Chattanooga Bar President jmaddux@chamblisslaw.com

Peggy Pulley

Cheatham County Bar Association

President

peggy@psplaw.net

David Stanifer

Claiborne County Bar Association

President

staniferattys@yahoo.com

Kirk Moore

CLE Commission Chair

kmoore@glasgowchism.com

Brittany Vick

Cocke County Newport Bar President

brittany@wildvicklaw.com

Willis McKee

Coffee County Bar Association

President

Willis.McKee@tn.gov

Kelly Tollett

Cumberland County Bar Association

President

kelly@fieldsandtollett.com

Amy Hollars Current Chair

Tennessee Bar Foundation

ahollars@twlakes.net

Al Gonzales Dean

Belmont University College of Law alberto.gonzales@belmont.edu

Matt Lyon

Dean, Lincoln Memorial University

Duncan School of Law

matthew.lyon@Imunet.edu

Dekalb County Bar Association

Katharine Schaffzin

Dean, University of Memphis Cecil C.

Humphreys School of Law ktschffz@memphis.edu

Chris Guthrie

Dean

Vanderbilt University School of Law

President

Bratten Cook

bcook@dtccom.net

Taylor Luther

Dickson County Bar Association

President

taylorrluther@yahoo.com

chris.guthrie@vanderbilt.edu

Julie Palmer

Dyer County Bar Association President

Julie@wtls.org

Allison Jackson

East TN Lawyers Assoc. for Women

President

ajackson@emlaw.com

Mary Ann Upchurch
Executive Director
Memphis Bar Association
maupchurch@memphisbar.org

J.K. Simms
Federal Bar Association Nashville
Chapter President
ik@thompsonburton.com

Michael Hill Gibson County Bar Association President mh fch@bellsouth.net

Wayne Stambaugh
Hamblen County Bar Association
President
wstambaugh@stambaughlaw.net

James Haywood Haywood County Bar Association President iim@haywoodlaw.net

Doug Blaze Interim Dean University of Tennessee School of Law blaze@utk.edu

Jared Williams
Kingsport Bar Association President
jaredawilliams7@gmail.com

Dan Douglas Lauderdale County Bar Association President dan@dandouglaslaw.com

Joanna Douglass Lawyers Association for Women Anne Schneider Chapter President joanna.douglass@tn.gov

Nick Utter Marshall County Bar Association President nickutter@aol.com Carrie Stefaniak
Federal Bar Association Chattanooga
Chapter President
carrie stefaniak@tned.uscourts.gov

Olen Haynes Federal Bar Association Northeast Tennessee Chapter President oghjr@hayneslawyers.com

Creed Daniel Grainger County Bar Association President daniellawoffice@cs.com

Harriet Thompson Hardeman County Bar Association President harrietsthompsonatty@gmail.com

Melanie Cagle Hickman County Bar Association President melanie@mtcaglelaw.com

Austin Stokes
Jackson-Madison-Henderson County
Bar Association President
astokes@pgandr.com

Marsha Watson Knoxville Bar Association Executive Director mwatson@knoxbar.org

Ben Boston
Lawrence County Bar Association
President
bboston@bhsdlaw.com

Melanie Gober Grand Lawyers Association for Women Marion Griffin Chapter Executive Director info@law-nashville.org

Patrick Carter
Maury County Bar Association
President
pcarter@mtlawgroup.net

Colleen Wilson
Federal Bar Association Memphis/
Mid-South Chapter President
chitchwilson@fedex.com

Joseph Ford Franklin County Bar Association President joseph.ford@mcbeeandford.com

Curt Collins Greene County Bar Association President curt@collinsshipley.com

Amy Kathleen Skelton Hawkins County Bar Association President amy.kathleen.skelton@gmail.com

John Lee Williams Humphreys County Bar Association President john.williams@porchpeeler.com

Jeremy Ball Jefferson County Bar Association President jdball@tndagc.org

Cheryl Rice Knoxville Bar Association President crice@emadlaw.com

Sara Anne Quinn Lawyer's Association for Women Marion Griffin Chapter President SaraAnne.Quinn@butlersnow.com

lan McCabe Loudon County Bar Association President mccabeip@gmail.com

Melissa Parsons McMinn Meigs County Bar Association President mparsons2042@gmail.com Peter Gee

Memphis Bar Association President

pgee@forthepeople.com

Susan McGannon

Middle TN Lawyers' Association for Women (MTLAW) President

semcgannon@comcast.net

Robert Jolley

Monroe County Bar Association

President

rjolley@jolleylaw.legal

Eric Lehman

Montgomery County Bar Association

President

eric@lehmanjohnsonfirm.com

Michael Davis

Morgan County Bar President

judgedavis.davis7@gmail.com

Mary Beard

Napier Looby Bar Association President

mary.beard@hospitallaborlaw.com

Monica Mackie

Nashville Bar Association

Executive Director Monica.mackie@nashvillebar.org Michael Abelow

Nashville Bar Association President

mabelow@srvhlaw.com

Bill Koch

Nashville School of Law Dean

bill.koch@NSL.law

Robert Thomas

National Bar Association, Ballard Taylor

Chapter President

robert_thomas@fd.org

Shayla Purifoy Purifoy

National Bar Association, Ben Jones

Chapter President

spurifoy@aol.com

Ariel Anthony

National Bar Association, S.L. Hutchins

Chapter President

ariel.anthony@huschblackwell.com

Dwight Aarons

National Bar Association, William

Henry Hastie Chapter President

daarons@utk.edu

Clay Billingsley

Obion County Bar Association

President

clay.billingsley@gmail.com

Daryl Colson

Overton County Bar Association

President

dcolson@twlakes.net

Andy Clark

Paris-Henry County Bar Association

President

aclark@clarkandcoxlaw.com

Shawn Fry

Putnam County Bar President

sfry@lawfry.com

James Taylor

Rhea County Bar Association President

mtaylor@tndagc.org

Juli Mason

Roane County Bar President

Lawyerjuliloden@aol.com

Jonathan Miley

Robertson County Bar Association

President

Jonathan.miley@gmail.com

Catherine Mekis

Rutherford Cannon County Bar

President

catherinemekis@gmail.com

Mark Blakley

Scott County Bar Association President

mark.e.blakley@tn.gov

Lia Rauber

Sevier County Bar Association

President

tnlawlia@gmail.com

Ashley Gibson

Southeast TN Lawyers Association for

Women (SETLAW) President

a.baxtergibson@gmail.com

Dan Daugherty

Sumner County Bar Association

President

ddaugherty.law@gmail.com

Isaac Conner

Tennessee Alliance for Black Lawyers

(TABL) President

iconner@mansonjohnsonlaw.com

Ann Pruitt

Tennessee Alliance for Legal Services

Executive Director

apruitt@tals.org

Chris Javillonar

Tennessee Asian Pacific American Bar

Association

chris.javillonar@permobil.com

Michael Working

Tennessee Association of Criminal Defense Lawyers President

workinglaw@gmail.com

Heather Douglas

Tennessee Association of Defense

Lawvers President

hhardt@manierherod.com

Mario Ramos Tennessee Association of Spanish Speaking Attorneys President mario@mrvisa.com

Bill Harbison
Tennessee Board of Law Examiners
President
bharbison@srvhlaw.com

Karol Lahrman
Tennessee Lawyers Association for
Women Executive Director
Karol.Lahrman@tlaw.org

Suzanne Keith
Tennessee Trial Lawyers Association
Executive Director
skeith@ttla.org

Denise Costanza
TN Association of Criminal Defense
Lawyers Executive Director
dcostanza@tacdl.com

Caroline Sapp
Upper Cumberland YLD Association
President
cesapp21@gmail.com

Jesse Campbell
Washington County Bar Association
President
jcampbell17@my.asl.edu

Whitney Harrington
Williamson County Bar Association
President
whitney@harrington-law.com

Barri Bernstein
Tennessee Bar Foundation
Executive Director
bb@tnbarfoundation.org

Judy McKissack
Tennessee CLE Commission
Executive Director
judy.mckissack@cletn.com

Mark Mesler Tennessee Lawyers Fund for Client Protection Chair mesler@bellsouth.net

Jonathan Griffith
Tennessee Trial Lawyers Association
President
john@griffithinjurylaw.com

Justin Angel
Twelfth Judicial District Bar Association
President
judge.justin.angel@tncourts.gov

Matt McClanahan
Upper Cumberland Young Lawyers
Association President
matt@tennadvocate.com

Beau Pemberton
Weakley County Bar Association
President
beaupemberton@hotmail.com

Psonya Hackett Tennessee Lawyers Association for Women (TLAW) President phackett@psonyahackettlaw.com Lisa Perlen
Tennessee Board of Law Examiners
Executive Director
lisa.perlen@tncourts.gov

Steve Smith Tennessee District Public Defenders Conference President Ssmith@hamiltontn.gov

Sam Felker
Tennessee Stonewall Bar Association
President
samfelker@bakerdonelson.com

Rachel Witherington
Tipton County Bar Association
President
rwitherington@lexverum.com

David Myers
Union County Bar Association
President
davidmyers04@comcast.net

John Partin Warren County Bar Association President john.partin@tn.gov

Denny Mitchell
White County Bar Association
President
mitchelllaw@benlomand.net

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IN THE SUPREME COURT OF TENNESSEE AT NASHVILLE

IN RE: RULE 8, RPC 7.6 and RULE 44, RULES OF THE TENNESSEE SUPREME COURT

No. ADM2021-01008

COMMENT OF THE BOARD OF PROFESSIONAL RESPONSIBILITY TO PROPOSED RULE 8, RPC 7.6 and RULE 44

The Board of Professional Responsibility (the Board) pursuant to this Court's Order filed September 1, 2021, respectfully submits the following comments to proposed amendments to Tennessee Supreme Court Rule 8, RPC 7.6, and Rule 44.

The Board recognizes that since Tennessee Supreme Court Rule 44 was created to regulate lawyer intermediary organizations, lawyer referral services as well as the public's need for legal services have grown exponentially.

Rule 44's registration and reporting requirements for intermediary organizations was an effort to ensure that attorney referral services operated within a framework in which the Board could protect the public. However, the registration process created a level of bureaucracy regulating the intermediary organizations instead of participating attorneys. Accordingly, the Board supports the deletion of Rule 44 and the proposed amendments to RPC 7.6 which shifts the burden to attorneys to ensure that intermediary organizations comply with ethical responsibilities of participating

attorneys. The Board respectfully suggests the Court consider the following proposed revisions:

First, the Board submits RPC 7.6(b) be amended to require that participating attorneys be licensed and in good standing to practice law in Tennessee, before and while participating in an intermediary organization, pursuant to ABA Model Supreme Court Rules Governing Lawyer Referral and Information Services, Rule IV (1993).

Second, the Board submits that RPC 7.6 comment [1] should be revised to be consistent with RPC 7.6 by deleting the sentence in comment [1] exempting organizations referring cases that do not generate a fee. Appendix A reflects the Board's proposed revisions.

RESPECTFULLY SUBMITTED.

FLOYD FLIPPIN, (BPR No.# 010442)

Chair, Board of Professional

Responsibility of the Supreme Court of

Tennessee

1302 Main Street

PO Box 160

Humboldt, TN 38343

SANDY GARRETT (BPR No. #013863)

Jandy Court

Chief Disciplinary Counsel,

Board of Professional Responsibility

of the Supreme Court of Tennessee

10 Cadillac Drive, Suite 220

Brentwood, TN 37027

2

Certificate of Service

I certify that the foregoing has been emailed to Joycelyn Ashanti Stevenson, Esq., Executive Director, Tennessee Bar Association, at jstevenson@tnbar.org, on the 1st day of November 2021.

By:

Floyd Flippin (#010442) Chairman of the Board

Ву:

Sandy Garrett (#013863) Chief Disciplinary Counsel

APPENDIX A (ADM2021-01008)

PROPOSED AMENDMENTS TO RULE 8, RPC 7.6 AND RULE 44, RULES OF THE TENNESSEE SUPREME COURT

RULE 7.6: INTERMEDIARY ORGANIZATIONS

- (a) An intermediary organization is a lawyer-advertising cooperative, lawyer referral service, lawyer matching service, online marketing platform, prepaid legal insurance provider, or other similar organization that engages in referring consumers of legal services to lawyers or facilitating the creation of lawyer-client relationships between consumers of legal services and lawyers willing to provide assistance for which the organization does not bear ultimate responsibility. , or a similar organization the business or activities of which include the referral of its customers, members, or beneficiaries to lawyers for the performance of fee-generating legal services or the payment for or provision of legal services to the organization's customers, members, or beneficiaries in matters. A tribunal appointing or assigning lawyers to represent parties before the tribunal or a government agency performing such functions on behalf of a tribunal is not an intermediary organization under this Rule.
- (b) A lawyer shall not seek or accept a referral of a client, or compensation for representing a client, from an intermediary organization if the lawyer knows or reasonably should know that:

(1) the organization:

- (i) is owned or controlled by the lawyer, a law firm with which the lawyer is associated, or a lawyer with whom the lawyer is associated in a firm; or
- (ii) is engaged in the unauthorized practice of law; or
- (iii) engages in marketing activities that are false or misleading or are otherwise prohibited by the Board of Professional Responsibility; or
- (iv) has not registered with the Board of Professional Responsibility and complied with all requirements imposed by the Board; or
- (2) the lawyer will be unable to represent the client in compliance with these Rules.
- (b) Before and while participating in an intermediary organization, a lawyer shall be licensed and in good standing to practice law in Tennessee and make reasonable efforts to ensure that the intermediary organization's conduct complies with the

professional obligations of the lawyer, including the following conditions:

- (1) The intermediary organization does not direct or regulate the lawyer's professional judgment in rendering legal services to the client:
- (2) The intermediary organization, including its agents and employees, does not engage in improper solicitation prohibited by RPC 7.3;
- (3) The intermediary organization makes the criteria for inclusion available to prospective clients, including any payment made or arranged by the lawyer(s) participating in the service and any fee charged to the client for use of the service at the outset of the client's interaction with the intermediary organization;
- (4) The function of the referral arrangement between lawyer and intermediary organization is fully disclosed to the client at the outset of the client's interaction with the lawyer;
- (5) The intermediary organization does not require the lawyer to pay more than a reasonable sum representing a proportional share of the organization's administrative and advertising costs;
- (6) <u>The intermediary organization is not</u> owned, controlled, <u>or directed</u> by the lawyer, a law firm with which the lawyer is associated, or a lawyer with whom the lawyer is associated in a firm; <u>and</u>
- (c) If a lawyer discovers the intermediary organization's noncompliance with the lawyer's professional obligations or any of the conditions in paragraph (b), the lawyer shall either withdraw from participation or seek to correct the noncompliance. If the intermediary organization fails to correct the noncompliance, the lawyer must withdraw from participation.

Comment.

[1] For there to be equal access to justice, there must be equal access to lawyers. For there to be equal access to lawyers, potential clients must be able to find lawyers and have the economic resources needed to pay the lawyers a reasonable fee for their services. In an effort to assist prospective clients to find and be able to retain competent lawyers, lawyers and nonlawyers alike have formed a variety of organizations designed to bring clients and lawyers together and to provide a vehicle through which the lawyers can be fairly compensated and the clients can afford the services they need. Some of these intermediary organizations operate as charities. Others operate as businesses. Because they ultimately bear the liability of their insureds, liability insurance companies that pay for or otherwise

provide lawyers to defend their insureds are not intermediary organizations within the meaning of this Rule. Because the concerns arising from the referral of fee-generating business to lawyers are not implicated by the referral of a matter for which the lawyer does not expect to be paid a fee, the referral of such matters is exempted from this Rule. Similarly, the process by which tribunals or court agencies appoint or assign lawyers to represent parties should carry with it appropriate safeguards outside of this Rule, and these activities are likewise exempted from this Rule.

[2] The requirements set forth in paragraph (b) are intended to protect the clients who are represented by lawyers to whom they have been referred or assigned by an intermediary organization. It is the responsibility of each lawyer who would participate in the activities of an intermediary organization to make reasonable efforts act reasonably to ascertain that the organization's conduct complies with the professional obligations of the lawyer, including the conditions meets the standards set forth in paragraph (b). Normally it will be sufficient for the lawyer to ascertain that the organization is registered with the Board of Professional-Responsibility and to review the materials the organization has filed with the Board in compliance with the Board's reporting requirements. If, however, a lawyer discovers by virtue of his or her participation in the activities of an intermediary organization's noncompliance with the lawyer's professional obligations or -a lawyer comes to know that the organization does not meet the standards set forth in paragraph (b). the lawyer shall not begin participation with the intermediary organization, or seek to correct the noncompliance and continue participation, or terminate his or her the lawyer's participation with the intermediary in the activities of the organization and should so advise the Board of Professional-Responsibility.

DEFINITIONAL CROSS-REFERENCES

"Firm" and "law firm" See RPC 1.0(c)

[&]quot;Reasonable" or "reasonably" See RPC 1.0(h)

RULE 44. REGULATION OF LAWYER INTERMEDIARY ORGANIZATIONS

[Deleted and Reserved.]

This Rule shall govern intermediary organizations as defined in RPC 7.6(a). An intermediary organization is a lawyer advertising cooperative, lawyer referral service, prepaid legal service provider, or similar organization the business or activities of which include the referral of its customers, members, or beneficiaries to lawyers for the performance of fee-generating legal services or the payment for or provisions of legal services to the organization's customers, members, or beneficiaries in matters for which the organization does not bear ultimate responsibility. A tribunal appointing or assigning lawyers to represent parties before the tribunal or a government agency performing such functions on behalf of a tribunal is not an intermediary organization under this Rule.

A. Registration and Reporting Requirements.

- (1) Each intermediary organization shall file an initial registration statement and annual registration statements with the Board of Professional Responsibility, each of which shall be certified by an officer or authorized representative of the organization.
- (2) The initial registration statement shall set forth or be accompanied by the following:
- (a) A copy of the organization's basic organizational document, including the articles of incorporation, articles of association, articles of organization, operating agreement, partnership agreement, trust agreement, or other organizational document and all amendments, addenda, or exhibits to any such document.
- (b) A copy of all bylaws, operating agreements, rules, regulations, or similar documents, if any, regulating the conduct of the organization's internal affairs.
- (c) A list of the names, addresses, and official-positions of, and biographical information concerning, any individuals who are responsible for conducting the organization's affairs.
- (d) A list of the names, addresses, and official positions of, and biographical information concerning, any shareholder or beneficial owner of an ownership interest in the organization of 5% or greater.
- (e) A list of the names, addresses, and Board of Professional Responsibility disciplinary numbers of all lawyers participating in the organization and providing legal services for Tennessee residents.
- (f) A specimen copy of the form of all contracts made or to be made between the organization and any participating lawyers.

- (g) A specimen copy of the form of any contract made or to be made between the organization and any person, corporation, partnership, or other entity for the performance on the organization's behalf of any function, including, but not limited to, marketing, administration, enrollment, investment management, and subcontracting for the provision of legal services.
- (h) A specimen copy of the form of any group or prepaid legal services contract that is to be issued to employers, unions, trustees, individuals, or other organizations and a specimen copy of any form of evidence of coverage to be issued to subscribers.
- (i) A schedule of rates and charges for each contract to be used.
- (j) A description of any proposed marketing efforts.
- (k) A description of the organization's grievance or complaint procedure for its customers, members, or beneficiaries.
- (1) As to prepaid legal insurance providers, a copy of a Certificate of Authority to sell legal insurance issued by the Commissioner of the Tennessee Department of Commerce and Insurance.
- (m) A copy of the organization's most recent financial statements audited by an independent certified public accountant.
- (3) The annual registration statements shall set forth or be accompanied by the following:
- (a) A copy of the organization's most recent financial statements audited by an independent certified public accountant.
- (b) A narrative description of any material changes that may have occurred since the organization's last filing with the Board, including updated or current copies of any information or documents previously filed with the Board of Professional Responsibility that have materially changed.
- (4) The following organizations are exempt from filing initial or annual registration statements with the Board:
- (a) Legal aid or public defender offices:
- (i) operated or sponsored by a duly accredited or approved law school; or
- (ii) operated or sponsored by a governmental agency:

(b) A-military legal assistance office;

(c) A lawyer referral or legal aid service operated by the Chattanooga Bar Association, Knoxville Bar Association, Memphis Bar Association, Nashville Bar Association, Tennessee Bar Association, or Tennessee Trial Lawyers Association.

B. Compliance.

An intermediary organization complies with this Rule if it registered as provided in Section F and has complied with the requirements of Sections A, C, D, and all of the following additional requirements:

- (1) The organization shall not be owned or controlled by any participating lawyer, a law firm with which a participating lawyer is associated, or a lawyer with whom a participating lawyer is associated in a firm.
- (2) The customer, member, or beneficiary of the organization, and not the organization, shall be the client of the participating lawyer.
- (3) The organization shall assert no improper influence upon, nor shall it infringe upon, the attorney client relationship or the independent professional judgment of the participating lawyer.
- (4) The organization shall not limit the objectives of the representation to be provided by participating lawyers to its customers, members, or beneficiaries, or the means to be used to accomplish those objectives, if such a limitation would materially impair the lawyer's ability to provide the client with the quality of representation that would be provided to a client who had not been referred to the lawyer by the organization.
- (5) The organization shall not request or require that a participating lawyer reveal information that is privileged or protected by RPC 1.6.
- (6) The organization shall not request or require that a participating lawyer take any action prohibited by, or fail to take any action required by, the Tennessee Rules of Professional Conduct.
- (7) Customers, members, or beneficiaries of the organization shall be informed that they may file a complaint of unethical conduct by a participating lawyer with the Board of Professional Responsibility, and informed of the method by which they may do so.
- (8) Any organization that is a prepaid legal insurance provider shall comply with Tennessee Code Annotated, Title 56, Chapter 43, known as the Tennessee Legal Insurance Act.

- (9) The organization shall permit the participation of not less than four (4) lawyers licensed to practice in Tennessee, not associated with each other in a firm, and each of whom maintains an office in the geographical area served by the organization; provided, however, that the organization may require such participating lawyers to:
- (a) meet reasonable and objectively determinable standards of competence and experience; and
- (b) pay a reasonable participation fee in conformance with RPC 5.4(a).
- (10) The organization shall not condition referral of its customers, members, or beneficiaries to participating lawyers upon a preliminary determination by the organization that the client's claims or defenses have merit or economic value; however, the organization may perform call screening as necessary to determine the applicability and availability of appropriate non legal services.
- (11) The organization shall utilize reasonable procedures to assure that participating lawyers are properly licensed and competent to handle the matters referred to them.
- (12) The organization shall utilize reasonable procedures to provide substitute counsel in the event that a lawyer to whom a matter is referred cannot undertake or continue the representation in compliance with the Rules of Professional Conduct or this Rule.
- (13) If the organization is a not-for-profit lawyer referral service, it may charge a fee calculated as a percentage of legal fees in compliance with RPC 5.4(a)(6).
- (14) The organization shall establish and implement a reasonable grievance or complaint procedure for the resolution of complaints or grievances by customers, members, or beneficiaries who are dissatisfied with the services or fees provided by the organization or its participating lawyers.
- (15) An organization shall apprise itself of any public disciplinary history of any participating lawyer and shall, when appropriate, review the files of the Board of Professional Responsibility concerning any such public discipline imposed on any participating lawyer before allowing that lawyer to participate in providing services.

C. Advertising and Marketing Requirements.

An intermediary organization shall-not:

(1) Make a statement about its services, its participating lawyers, or the services they will or may provide, that would violate RPC 7.1 if made by a lawyer.

- (2) An intermediary organization shall not identify any of its participating lawyers as specialists, as specializing in, or as certified or recognized as a specialist in a particular field of law unless all participating lawyers are certified as specialists in the identified field of law by the Tennessee Commission on Continuing Legal Education and Specialization.
- (3) If a significant motive for the solicitation is the pecuniary gain of the organization or its participating lawyers,
- (a) Solicit employment for its participating lawyers in specific matters by in person, live-telephone, or real-time electronic contact with a person who has not initiated the contact; or
- (b) Solicit employment for its participating lawyers by a writing, recording, telegram, facsimile, computer transmission or other mode of communication directed to a specifically identified person who has not initiated the contact communication if a participating lawyer would be prohibited from doing so by RPC 7.3(b) or (c).

D. Qualification of Lawyers.

An approved intermediary organization shall take reasonable steps to determine that all of its participating lawyers meet the following requirements:

- (1) That the lawyer is on active status and in good standing with the Board of Professional Responsibility and with the lawyer licensing authority in each jurisdiction in which the lawyer is licensed;
- (2) That the lawyer is in compliance with the CLE requirements of Rule 21;
- (3) That the lawyer agrees to permit the organization to release and furnish any information from the lawyer's application to the lawyer's clients or potential clients; and
- (4) That the lawyer agrees to participate in and abide by the organization's procedures concerning grievances or complaints by customers, members, or beneficiaries.

E. Other Requirements Imposed by Organization.

Nothing in this Rule prohibits an organization registered under this Rule from imposing upon its participating lawyers, and a registered organization may impose upon its participating lawyers, other lawful requirements as a condition of participation, including, for example, requirements that participating lawyers waive any confidentiality of disciplinary complaints or proceedings under Supreme Court Rule 9, Section 32, that participating lawyers agree to participate in the arbitration of disputes concerning their fees

or services provided in connection with their participation in the organization, or that participating lawyers maintain professional liability insurance at certain levels. Further, accurate communications concerning any such requirements in any advertising by the organization do not violate any provision of this Rule. An organization may establish specific subject matter panels of participating lawyers, whose eligibility for such panels shall be determined on the basis of experience and other substantial objectively determinable criteria.

F. Registration.

(1) If an organization complies in all material respects with this Rule, the Board of Professional Responsibility shall register the organization under this Rule. If an organization fails to comply in any material respect with this Rule, the Board shall deny registration to the organization. If an organization registered under this Rule is found to no longer be in compliance with the requirements of this Rule, the Board shall revoke the registration of the organization.

(2) All documents or information provided to the Board of Professional Responsibility by or on behalf of the organization shall be open for public inspection in the offices of the Board of Professional Responsibility during its regular business hours. The Board may charge a reasonable fee for copying any such documents or information.

G. Amendments to This Rule.

Any interested person or organization may petition this Court to change this Rule.

(End of Appendix for ADM2020-01008)

APPENDIX A (ADM2021-01008)

PROPOSED AMENDMENTS TO RULE 8, RPC 7.6 AND RULE 44, RULES OF THE TENNESSEE SUPREME COURT

RULE 7.6: INTERMEDIARY ORGANIZATIONS

- (a) An intermediary organization is a lawyer-advertising cooperative, lawyer referral service, lawyer matching service, online marketing platform, prepaid legal insurance provider, or other similar organization that engages in referring consumers of legal services to lawyers or facilitating the creation of lawyer-client relationships between consumers of legal services and lawyers willing to provide assistance for which the organization does not bear ultimate responsibility. , or a similar organization the business or activities of which include the referral of its customers, members, or beneficiaries to lawyers for the performance of fee-generating legal services or the payment for or provision of legal services to the organization's customers, members, or beneficiaries in matters. A tribunal appointing or assigning lawyers to represent parties before the tribunal or a government agency performing such functions on behalf of a tribunal is not an intermediary organization under this Rule.
- (b) A lawyer shall not seek or accept a referral of a client, or compensation for representing a client, from an intermediary organization if the lawyer knows or reasonably should know that:

(1) the organization:

- (i) is owned or controlled by the lawyer, a law firm with which the lawyer is associated, or a lawyer with whom the lawyer is associated in a firm; or
- (ii) is engaged in the unauthorized practice of law; or
- (iii) engages in marketing activities that are false or misleading or are otherwise prohibited by the Board of Professional Responsibility; or
- (iv) has not registered with the Board of Professional Responsibility and complied with all requirements imposed by the Board; or
- (2) the lawyer will be unable to represent the client in compliance with these Rules.
- (b) Before and while participating in an intermediary organization, a lawyer shall be licensed and in good standing to practice law in Tennessee and make reasonable efforts to ensure that the intermediary organization's conduct complies with the

professional obligations of the lawyer, including the following conditions:

- (1) The intermediary organization does not direct or regulate the lawyer's professional judgment in rendering legal services to the client;
- (2) The intermediary organization, including its agents and employees, does not engage in improper solicitation prohibited by RPC 7.3;
- (3) The intermediary organization makes the criteria for inclusion available to prospective clients, including any payment made or arranged by the lawyer(s) participating in the service and any fee charged to the client for use of the service at the outset of the client's interaction with the intermediary organization;
- (4) The function of the referral arrangement between lawyer and intermediary organization is fully disclosed to the client at the outset of the client's interaction with the lawyer;
- (5) The intermediary organization does not require the lawyer to pay more than a reasonable sum representing a proportional share of the organization's administrative and advertising costs;
- (6) <u>The intermediary organization is not</u> owned, controlled, <u>or directed</u> by the lawyer, a law firm with which the lawyer is associated, or a lawyer with whom the lawyer is associated in a firm; and
- (c) If a lawyer discovers the intermediary organization's noncompliance with the lawyer's professional obligations or any of the conditions in paragraph (b), the lawyer shall either withdraw from participation or seek to correct the noncompliance. If the intermediary organization fails to correct the noncompliance, the lawyer must withdraw from participation.

Comment.

[1] For there to be equal access to justice, there must be equal access to lawyers. For there to be equal access to lawyers, potential clients must be able to find lawyers and have the economic resources needed to pay the lawyers a reasonable fee for their services. In an effort to assist prospective clients to find and be able to retain competent lawyers, lawyers and nonlawyers alike have formed a variety of organizations designed to bring clients and lawyers together and to provide a vehicle through which the lawyers can be fairly compensated and the clients can afford the services they need. Some of these intermediary organizations operate as charities. Others operate as businesses. Because they ultimately bear the liability of their insureds, liability insurance companies that pay for or otherwise

provide lawyers to defend their insureds are not intermediary organizations within the meaning of this Rule. Because the concerns arising from the referral of fee-generating business to lawyers are not implicated by the referral of a matter for which the lawyer does not expect to be paid a fee, the referral of such matters is exempted from this Rule. Similarly, the process by which tribunals or court agencies appoint or assign lawyers to represent parties should carry with it appropriate safeguards outside of this Rule, and these activities are likewise exempted from this Rule.

[2] The requirements set forth in paragraph (b) are intended to protect the clients who are represented by lawyers to whom they have been referred or assigned by an intermediary organization. It is the responsibility of each lawyer who would participate in the activities of an intermediary organization to make reasonable efforts act reasonably to ascertain that the organization's conduct complies with the professional obligations of the lawyer, including the conditions meets the standards set forth in paragraph (b). Normally it will be sufficient for the lawyer to ascertain that the organization is registered with the Board of Professional Responsibility and to review the materials the organization has filed with the Board in compliance with the Board's reporting requirements. If, however, a lawyer discovers by virtue of his or her participation in the activities of an intermediary organization's noncompliance with the lawyer's professional obligations or , a lawyer comes to know that the organization does not meet the standards set forth in paragraph (b), the lawyer shall not begin participation with the intermediary organization, or seek to correct the noncompliance and continue participation, or terminate his or her the lawyer's participation with the intermediary in the activities of the organization and should so advise the Board of Professional Responsibility.

DEFINITIONAL CROSS-REFERENCES

"Firm" and "law firm" See RPC 1.0(c)

"Reasonable" or "reasonably" See RPC 1.0(h)

RULE 44. REGULATION OF LAWYER INTERMEDIARY ORGANIZATIONS

[Deleted and Reserved.]

This Rule shall govern intermediary organizations as defined in RPC 7.6(a). An intermediary organization is a lawyer advertising cooperative, lawyer referral service, prepaid legal service provider, or similar organization the business or activities of which include the referral of its customers, members, or beneficiaries to lawyers for the performance of fee-generating legal services or the payment for or provisions of legal services to the organization's customers, members, or beneficiaries in matters for which the organization does not bear ultimate responsibility. A tribunal appointing or assigning lawyers to represent parties before the tribunal or a government agency performing such functions on behalf of a tribunal is not an intermediary organization under this Rule.

A. Registration and Reporting Requirements.

- (1) Each intermediary organization shall file an initial registration statement and annual registration statements with the Board of Professional Responsibility, each of which shall be certified by an officer or authorized representative of the organization.
- (2) The initial registration statement shall set forth or be accompanied by the following:
- (a) A copy of the organization's basic organizational document, including the articles of incorporation, articles of association, articles of organization, operating agreement, partnership agreement, trust agreement, or other organizational document and all amendments, addenda, or exhibits to any such document.
- (b) A copy of all bylaws, operating agreements, rules, regulations, or similar documents, if any, regulating the conduct of the organization's internal affairs.
- (c) A list of the names, addresses, and official positions of, and biographical information concerning, any individuals who are responsible for conducting the organization's affairs.
- (d) A list of the names, addresses, and official positions of, and biographical information concerning, any shareholder or beneficial owner of an ownership interest in the organization of 5% or greater.
- (e) A list of the names, addresses, and Board of Professional Responsibility disciplinary numbers of all lawyers participating in the organization and providing legal services for Tennessee residents.
- (f) A specimen copy of the form of all contracts made or to be made between the organization and any participating lawyers.

- (g) A specimen copy of the form of any contract made or to be made between the organization and any person, corporation, partnership, or other entity for the performance on the organization's behalf of any function, including, but not limited to, marketing, administration, enrollment, investment management, and subcontracting for the provision of legal services.
- (h) A specimen copy of the form of any group or prepaid legal services contract that is to be issued to employers, unions, trustees, individuals, or other organizations and a specimen copy of any form of evidence of coverage to be issued to subscribers.
- (i) A schedule of rates and charges for each contract to be used.
- (j) A description of any proposed marketing efforts.
- (k) A description of the organization's grievance or complaint procedure for its customers, members, or beneficiaries.
- (l) As to prepaid legal insurance providers, a copy of a Certificate of Authority to sell legal insurance issued by the Commissioner of the Tennessee Department of Commerce and Insurance.
- (m) A copy of the organization's most recent financial statements audited by an independent certified public accountant.
- (3) The annual registration statements shall set forth or be accompanied by the following:
- (a) A copy of the organization's most recent financial statements audited by an independent certified public accountant.
- (b) A narrative description of any material changes that may have occurred since the organization's last filing with the Board, including updated or current copies of any information or documents previously filed with the Board of Professional Responsibility that have materially changed.
- (4) The following organizations are exempt from filing initial or annual registration statements with the Board:
- (a) Legal aid or public defender offices:
- (i) operated or sponsored by a duly accredited or approved law school; or
- (ii) operated or sponsored by a governmental agency;

- (b) A military legal assistance office;
- (c) A lawyer referral or legal aid service operated by the Chattanooga Bar Association, Knoxville Bar Association, Memphis Bar Association, Nashville Bar Association, Tennessee Bar Association, or Tennessee Trial Lawyers Association.

B. Compliance.

An intermediary organization complies with this Rule if it registered as provided in Section F and has complied with the requirements of Sections A, C, D, and all of the following additional requirements:

- (1) The organization shall not be owned or controlled by any participating lawyer, a law firm with which a participating lawyer is associated, or a lawyer with whom a participating lawyer is associated in a firm.
- (2) The customer, member, or beneficiary of the organization, and not the organization, shall be the client of the participating lawyer.
- (3) The organization shall assert no improper influence upon, nor shall it infringe upon, the attorney client relationship or the independent professional judgment of the participating lawyer.
- (4) The organization shall not limit the objectives of the representation to be provided by participating lawyers to its customers, members, or beneficiaries, or the means to be used to accomplish those objectives, if such a limitation would materially impair the lawyer's ability to provide the client with the quality of representation that would be provided to a client who had not been referred to the lawyer by the organization.
- (5) The organization shall not request or require that a participating lawyer reveal information that is privileged or protected by RPC 1.6.
- (6) The organization shall not request or require that a participating lawyer take any action prohibited by, or fail to take any action required by, the Tennessee Rules of Professional Conduct.
- (7) Customers, members, or beneficiaries of the organization shall be informed that they may file a complaint of unethical conduct by a participating lawyer with the Board of Professional Responsibility, and informed of the method by which they may do so.
- (8) Any organization that is a prepaid legal insurance provider shall comply with Tennessee Code Annotated, Title 56, Chapter 43, known as the Tennessee Legal Insurance Act.

- (9) The organization shall permit the participation of not less than four (4) lawyers licensed to practice in Tennessee, not associated with each other in a firm, and each of whom maintains an office in the geographical area served by the organization; provided, however, that the organization may require such participating lawyers to:
- (a) meet reasonable and objectively determinable standards of competence and experience; and
- (b) pay a reasonable participation fee in conformance with RPC 5.4(a).
- (10) The organization shall not condition referral of its customers, members, or beneficiaries to participating lawyers upon a preliminary determination by the organization that the client's claims or defenses have merit or economic value; however, the organization may perform call screening as necessary to determine the applicability and availability of appropriate non-legal services.
- (11) The organization shall utilize reasonable procedures to assure that participating lawyers are properly licensed and competent to handle the matters referred to them.
- (12) The organization shall utilize reasonable procedures to provide substitute counsel in the event that a lawyer to whom a matter is referred cannot undertake or continue the representation in compliance with the Rules of Professional Conduct or this Rule.
- (13) If the organization is a not-for-profit lawyer referral service, it may charge a fee calculated as a percentage of legal fees in compliance with RPC 5.4(a)(6).
- (14) The organization shall establish and implement a reasonable grievance or complaint procedure for the resolution of complaints or grievances by customers, members, or beneficiaries who are dissatisfied with the services or fees provided by the organization or its participating lawyers.
- (15) An organization shall apprise itself of any public disciplinary history of any participating lawyer and shall, when appropriate, review the files of the Board of Professional Responsibility concerning any such public discipline imposed on any participating lawyer before allowing that lawyer to participate in providing services.

C. Advertising and Marketing Requirements.

An intermediary organization shall not:

(1) Make a statement about its services, its participating lawyers, or the services they will or may provide, that would violate RPC 7.1 if made by a lawyer.

- (2) An intermediary organization shall not identify any of its participating lawyers as specialists, as specializing in, or as certified or recognized as a specialist in a particular field of law unless all participating lawyers are certified as specialists in the identified field of law by the Tennessee Commission on Continuing Legal Education and Specialization.
- (3) If a significant motive for the solicitation is the pecuniary gain of the organization or its participating lawyers,
- (a) Solicit employment for its participating lawyers in specific matters by in person, live-telephone, or real-time electronic contact with a person who has not initiated the contact; or
- (b) Solicit employment for its participating lawyers by a writing, recording, telegram, facsimile, computer transmission or other mode of communication directed to a specifically identified person who has not initiated the contact communication if a participating lawyer would be prohibited from doing so by RPC 7.3(b) or (c).

D. Qualification of Lawyers.

An approved intermediary organization shall take reasonable steps to determine that all of its participating lawyers meet the following requirements:

- (1) That the lawyer is on active status and in good standing with the Board of Professional Responsibility and with the lawyer licensing authority in each jurisdiction in which the lawyer is licensed;
- (2) That the lawyer is in compliance with the CLE requirements of Rule 21;
- (3) That the lawyer agrees to permit the organization to release and furnish any information from the lawyer's application to the lawyer's clients or potential clients; and
- (4) That the lawyer agrees to participate in and abide by the organization's procedures concerning grievances or complaints by customers, members, or beneficiaries.

E. Other Requirements Imposed by Organization.

Nothing in this Rule prohibits an organization registered under this Rule from imposing upon its participating lawyers, and a registered organization may impose upon its participating lawyers, other lawful requirements as a condition of participation, including, for example, requirements that participating lawyers waive any confidentiality of disciplinary complaints or proceedings under Supreme Court Rule 9, Section 32, that participating lawyers agree to participate in the arbitration of disputes concerning their fees

or services provided in connection with their participation in the organization, or that participating lawyers maintain professional liability insurance at certain levels. Further, accurate communications concerning any such requirements in any advertising by the organization do not violate any provision of this Rule. An organization may establish specific subject matter panels of participating lawyers, whose eligibility for such panels shall be determined on the basis of experience and other substantial objectively determinable criteria.

F. Registration.

- (1) If an organization complies in all material respects with this Rule, the Board of Professional Responsibility shall register the organization under this Rule. If an organization fails to comply in any material respect with this Rule, the Board shall deny registration to the organization. If an organization registered under this Rule is found to no longer be in compliance with the requirements of this Rule, the Board shall revoke the registration of the organization.
- (2) All documents or information provided to the Board of Professional Responsibility by or on behalf of the organization shall be open for public inspection in the offices of the Board of Professional Responsibility during its regular business hours. The Board may charge a reasonable fee for copying any such documents or information.

G. Amendments to This Rule.

Any interested person or organization may petition this Court to change this Rule.

(End of Appendix for ADM2020-01008)